SUBMISSION TO OFFSHORE HELICOPTER SAFETY INQUIRY (FAMILIES OF DECEASED PASSENGERS)

To: Commissioner Wells

Offshore Helicopter Safety Inquiry 31 Peet Street, Suite 213 P. O. Box 8037 St. John's, NL A1B 3M7

From: Roebothan McKay Marshall 70 Brookfield Road P. O. Box 5236 St. John's, NL A1C 5W1

Attn: Jamie Martin

Date: July 30, 2010

The lives of passengers on Cougar 491 changed dramatically on March 12, 2009. Several family members presented to the Commission of Inquiry on Helicopter Safety on February 10, 2010. Sharon Pike, referred to her late husband, Paul, as dying in a very "public way". Marilyn Nash, indicated that "all of our lives are changed forever". Lori Chynn, describes learning of her husband's situation and referred to the devastation that followed as indescribable. She added:

"To call it a nightmare is an understatement. You wake up from a nightmare. My whole world as I knew it was decimated."

Transcript Evidence, February 10, 2010 p. 21

Ms. Chynn referred to the considerable publicity to which the families were subjected as further compounding a difficult situation. A copy of the transcript of the February 10th proceedings is attached as Schedule "A".

The offshore oil industry makes a considerable contribution to the economy of Newfoundland and Labrador and indeed the country. Highly skilled individuals have acquired employment, consistent with their training and these opportunities have provided good remuneration. There has always been an expectation that all stakeholders including the regulator(s), Government and industry will provide a safe working environment.

The families of deceased passengers do not profess to be technical experts. They do not have the specialized or technical knowledge to comment on many of the issues that have been identified before this Commission, including among others, suit size, the adequacy of underwater breathing devices, the location of search and rescue facilities, and the problems of flying at night as opposed to day. They do however share the experiences of their loved ones, some of whom complained about their suit size, and their aversion to flying. The anecdotal evidence provided to the Commission should assist Commissioner Wells in his deliberations.

Families of the deceased passengers acknowledge and appreciate the efforts of the CNOLPB ("Board") in setting up the Inquiry. They also commend Commissioner Wells for his compassion and understanding of their individual circumstances and his willingness to consider the issues that are of importance to them.

Terms of Reference

Commissioner Wells terms of reference require him to report on a number of issues. They specifically direct the Commissioner to inquire into, report, on and make recommendation in respect of:

- (a) Safety plan requirements for operators and the role that operators play in ensuring that their safety plans, as represented to and approved by the Board are maintained by helicopter operators;
- (b) Search and rescue obligations of helicopter operators by way of contractual undertakings or regulatory requirements;
- (c) The role of the CNLOPB and other regulators in ensuring compliance with legislative requirements in respect of worker safety.

Commissioner Wells will be assisted in his deliberations by the team of experts he retained to look at several issues, in particular those dealing with size of suits, location of search and rescue, training and governance issues associated with the regulation of the offshore oil industry. Commissioner Wells will also be assisted by the evidence presented to him in over 37 days of public hearings, including the presentations made by several of the family members on February 10th. At the conclusion of the February 10th evidence, Commissioner Wells referred to it as being a "moving experience" and he felt it was important for people to "speak from the heart".

While the family members cannot change their individual circumstances, they wish to provide input in order to ensure that the offshore oil industry operates in a

safe environment and to the extent possible, that the events surrounding Cougar 491 will never happen again.

Governance Issues

Throughout the public hearing phase of the Inquiry, counsel for the families of the deceased passengers, the families of deceased pilots, and the union representing workers in offshore Newfoundland and Labrador, asked several questions of the CNLOPB as it affects the regulation of offshore helicopter transportation.

At the conclusion of the public hearing process Commissioner Wells identified several "over arching" issues for his consideration, a copy of which is attached as Schedule "B". One of these issues is whether there should be a degree of separation within the CNLOPB between offshore helicopter regulation and other offshore industry regulation.

At the inquiry, there were proponents of a complete separation of responsibility for offshore safety as between the Board and an independent regulator. Most notable among these proponents were the Federation of Labour and Lorraine Michael, leader of the provincial New Democratic Party.

Kimberly Turner, CEO of Aerosafe Risk Management presented a paper on jurisdictional issues entitled "Review of Selected Offshore Petroleum Regulatory Regimes". That report examined the regulatory regime in several countries including the United States, Australia, Norway, the United Kingdom and offshore Nova Scotia.

As part of her analysis, Ms. Turner considered the need to implement a governance model that considered, among other things, the size of the industry, and the location of oil fields. It was felt these factors, among others, have to be considered in order to determine the overall effectiveness of making changes to the existing system. While stakeholders have to be mindful of costs, this should not be the only determining factor. The families of deceased passengers wish to ensure that a regulatory regime exists that fulfills the needs of industry and at the same time ensures a safe working environment for workers. At the conclusion of her presentation, Ms. Turner was asked by Commissioner Wells to further explore the regulatory regime in New Zealand given the closeness in the size of that industry, as compared to Newfoundland and Labrador. We look forward to the outcome of that investigation.

Specific Issues

Passenger Survey

As part of the Commission's deliberations, Aerosafe Risk Management was retained to undertake a passenger survey report. That survey was completed in May, 2010. The response rate was considered good by industry standards. One of the positive messages emanating from that survey is that 65% of Respondents have noticed changes in safety procedures to helicopter transportation since Cougar 491 (question 10, p. 20 of survey). There are however still a significant number of people who do not feel safe travelling in a helicopter to and from the rig/platform (question 8, p. 19).

Information Sharing

A relatively large number of individuals in the survey expressed concern about the provision of information to them from helicopter operators (question 21, p. 21). We also refer to question 34, where 40% were satisfied with the level of information provided. In question No. 36, p. 37 which was essentially an identification of areas for improvement, some 122 respondents identified the need to:

"Improved communication frequency/level/amount between Cougar and operators to passengers regarding all aspects of helicopter operations (including flight line)."

In terms of specific changes observed, some 60 individuals surveyed have noticed post accident, that there has been better communications/information sharing (question 10, p. 21). Representatives of the deceased families provided

information to the Commission that their loved ones had an aversion to flying, and had fears about the training provided. Lori Chynn in particular felt strongly about the need for companies to provide passengers with information on alert service bulletins pertaining to the helicopters that transport workers to the offshore. Ms. Chynn noted that:

"Workers have the right to be provided with pertinent information so they themselves can assess the risk and make informed decisions on managing their own risk."

Transcript evidence, February 10, 2010 at p. 24

In response to the survey, six (6) individuals identified the need for industry to act on client service bulletins/air worthiness directives immediately (see question 36, p. 38). While improvements had been made, the expectations of the families of deceased passengers is that changes should be ongoing. These changes should be reflected, to the extent possible, in the legislative and regulatory framework governing the offshore oil industry in Newfoundland and Labrador.

Conclusions

The overriding message which families of deceased passengers conveyed to Commissioner Wells is the need to ensure that regulators are responsive and the regulators in conjunction with industry facilitates a safety culture that responds to the particular needs of workers. The ultimate goal of the Commission is to ensure a safer offshore Newfoundland and Labrador. It is the desire of the

families of deceased passengers to ensure this becomes a reality and that all individuals who currently work in the industry and those that follow, will be transported to their workplace in the safest manner possible.

Jamie Martin

July 30, 2010

Enclosures:

Schedule "A" - Transcript of Offshore Helicopter Safety Inquiry, February 10, 2010

Schedule "B" - Issues of Consideration, Offshore Helicopter Safety Inquiry

OFFSHORE HELICOPTER SAFETY INQUIRY
February 10, 2010
Tara Place, Suite 213, 31 Peet Street
St. John's, NL

February 10, 2010

PRESENT:

John F. Roil, Q.C./ Anne FaganInquiry Counsel
Amy Crosbie
Cecily Strickland/Ian Wallace
Denis Mahoney/D. Blair PritchettSuncor (Petro-Canada)
Alexander C. MacDonald, Q.C./ Stephanie Hickman
Paul Barnes Canadian Association of Petroleum Producers (CAPP) (without counsel)
Jennifer BerlinGovernment of Newfoundland and Labrador
Jack Harris, Q.C
Norman J. Whalen, Q.CCougar Helicopters Inc.
Glen Roebothan, Q.C./ Stephen Marshall, Q.C./ Families of Deceased Passengers Jamie Martin
Kate O'Brien
V. Randell J. Earle, Q.CCommunications, Energy and Paperworkers Union Local 2121
David F. Hurley, Q.C Offshore Safety and Survival Centre, Marine Institute

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	ı I	February 10, 2010	1	nephew, cousin, and friend. He was a loving
	2 (COMMISSIONER:	2	and caring man who touched many lives. He was
	3	Q. Good morning, ladies and gentlemen. We have	3	concerned for the wellbeing of family and
	4	this morning, as you know, and Ms. Fagan will	4	friends and was always there when needed. He
	5	explain matters and lead them through it, but	5	had a warm smile and a good word for everyone.
	6	we have Ms. Sharon Pike, accompanied by her	6	If you had the privilege to know Paul, you
	7	daughter, Andrea, and son Stephen. We have	7	would be proud to call him friend. He
	8	Ms. Marilyn Nash and family members with her	, 8	dedicated his entire being to family. We were
	9	and Ms. Lori Chynn, and all of them are going	9	his world, and he was our world. Andrea and
	10	to make statements, as Ms. Fagan has explained	10	Stephen were the most important things in his
	11	to you. So are you ready, Ms. Fagan? We'll	11	life and he will always live on in them.
	12	begin now.	12	Words can never express the devastation and
	13 N	MS. FAGAN:	13	loss my family feels. Andrea, Stephen, and I,
	14	Q. Thank you, Commissioner. The first presenter	14	are thankful for every precious moment we had
	15	this morning is Sharon Pike. Mrs. Pike is the	15	with him. We love you, Paul, and we will miss
	16	widow of Paul Pike, one of the passengers that	16	you forever. On the helicopter with Paul that
	17	died in the crash of Flight 491 on March 12th.	17	morning were 16 other people, who also lost
	18	Mrs. Pike is accompanied by her two children,	18	their lives; Thomas Anyll, Peter Breen, Gary
	19	Andrea and Stephen. Stephen has travelled	19	Corbett, Matthew Davis, Wade Drake, Wade
	20	here from Quebec to be with his mother today.	20	Duggan, Corey Eddy, Keith Escott, Colin
	21	First of all, I would like to pass on my	21	Henley, Timothy Lanouette, Allison Maher, Ken
	22	deepest sympathies for the loss of your	22	MacRae, Gregory Morris, Derrick Mullowney,
	23	husband, and Andrea and Stephen, for the loss	23	Burch Nash, and John Pelley, and one survivor,
	24	of your father. On behalf of the Inquiry, I'd	24	Robert Decker. Robert, my family wishes you a
	25	like to thank you for coming here today to	25	happy, prosperous, and above all, peaceful
		Page	2	Page 4
	l	speak, and I understand you have some speaking	I	future filled with all the pleasant things
i	2	notes, so when you're ready you can begin,	2	life has to offer. To the families, our world
	3	okay.	3	was unbearably shattered on the morning of
	4 P	RESENTATION BY MRS. SHARON PIKE:	4	Thursday, March 12th, 2009. Our lives will
	5	A. Okay, thank you. Honourable Commissioner,	5	never be the same, but it is the hope of my
	6	Judge Wells, Inquiry Counsel, and staff, thank	6	family that we can all comes to terms with
	7	you for allowing us this opportunity to	7	this tragedy that has been thrust upon us and
	8	address the Offshore Helicopter Safety	8	continue on, cherishing each wonderful memory
ļ	9	Inquiry. My name is Sharon Pike, this is my	9	we have of our loved ones. To the families,
	10	daughter, Andrea, and my son, Stephen. We're	10	especially the children of Captain Matthew
	11	speaking today of Paul Randy Pike. His life,	11	Davis, and First Officer, Timothy Lanouette,
	12	along with 16 other lives, tragically ended on	12	we know that they did everything humanly
	13	the morning of Thursday, March 12th, 2009, as	13	possibly to bring all passengers on Flight 491
	14	he travelled to his place of work on the Sea	14	home safely. Please know that my family truly
	15	Rose FPSO via Flight 491. Paul was a very	15	appreciates the heroic efforts of these two
	16	private man who died in a very public way. I	16	fine men. We would like to express our
Ì	17	would like the public to remember him for the	17	appreciation and deep gratitude to each person
	18	remarkable man that he was, and not just as a	18	who was instrumental in bringing Paul back to
	19	man who was killed in a helicopter crash of	19	us. To all those individuals and
	20	Flight 491. Paul was 49 years old and resided	. 20	organizations that supported us in our time of
	21	in Shearstown, Newfoundland. He is my husband		need, thank you. We would like to thank
	22	and the father of our two wonderful children;	22	Paul's employer, Crosbie Salamis Limited, for
	- 77	COM CONCENSOR A MARKA AND AND AND COM L'ACMESON	1.3.7	OIL TIOLIE CLIMBON ON OLION Pho Troops Tong - 11.

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all your support over the years, especially

Newfoundlanders and Paul's offshore family for

during this last year. Thank you to all

our daughter, Andrea, and our son, Stephen.

He was an amazing husband, father, brother,

brother-in-law, son, son-in-law, uncle,

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Page 5 Page 7 keeping us in your thoughts and prayers. The 1 Q. Thank you. 2 concern of all Canadians and people around the 2 MS. FAGAN: 3 world is truly appreciated and will forever be 3 Q. Thank you, Mrs. Pike, for your presentation remembered. Commissioner Wells, I realize and we appreciate your efforts in coming here 4 4 that it is not in the mandate of this Inquiry today, and I'd also like to thank your 5 5 to determine the cause of the crash or to lay children for supporting you today in this 6 6 7 blame. However, I feel that I must say what 7 difficult time. 8 is in my heart and what my husband, Paul, 8 MRS. PIKE: 9 would want me to say. Paul would want me to A. Thank you. say to the manufacturer of the helicopter, to 10 10 MS. FAGAN: **i** 1 the operator of the helicopter, and to the oil 11 Q. Commissioner, the second presenter this companies, that he did not have to lose his 12 12 morning is Marilyn Nash. Marilyn Nash is the 13 life on the morning of Thursday, March 12th, 13 widow of Burch Nash, who is another passenger 2009. He did not have to lose his life, he 14 that died on March 12th when Flight 491 14 15 did not have to die in such a horrific way. crashed. Marilyn and Burch Nash have three 15 If these companies had acted upon the warning children; Alicia, Alexandria, and Allison. 16 16 they had when the helicopter was forced to 17 17 Alicia and Alexandria are with her today at land in Australia in July, 2008, and fixed the 18 18 the table, and Allison is also here to support 19 problem with the gearbox immediately rather 19 her mother in the room. I would also like to 20 than allowing for a time frame of one year or 20 pass on my condolences on my own behalf and on 1250 flying hours, Paul would be with his 21 21 behalf of the Inquiry. I know this process is children and me today. Someone in one of 22 very intimidating and I appreciate your 22 23 these companies should have taken this efforts in coming to speak to us today. I 23 situation more seriously. Someone should have 24 understand you also have some speaking notes 24 25 said, hey, let's make sure we fix this 25 and that your daughters are here to help you, Page 6 Page 8 dangerous situation sooner than later and make 1 and I believe Alicia has some speaking notes 1 all passengers and crew as safe as humanly 2 2 as well, and Alex may step in to help if need possible, but no one did that. The first 3 3 be. So when you're ready, you can begin, 4 thought should have been for safety. 4 okay. Commissioner Wells, this Inquiry is about 5 5 PRESENTATION BY MRS. MARILYN NASH: safety. We can talk about safety and we can A. Commissioner Judge Wells, Inquiry Counsel, and 6 6 plan for safety, but it's more than talking, 7 7 staff, than you for giving us this opportunity 8 it's more than planning, it's about choice. to speak at the Offshore Helicopter Safety 8 9 So whatever the reason, the wrong choice was 9 Inquiry. My name is Marilyn Nash. My 10 made. To all the companies, please make the 10 husband, Burch, was on Cougar Flight 491 on right choices in the future and to not allow 11 11 March 12th, the day all of our lives changed 12 another family to endure the tragedy and the 12 forever. My husband worked with Canship heartache that we have endured and continue to 13 13 Ugland and Husky Energy. We have three 14 endure. Paul would want me to say that there 14 beautiful daughters who should not have to 15 is a lesson to be learned, and he would hope 15 have their graduations and their wedding days 16 that the parties involved have learned that 16 without their dad. I feel that each and every 17 lesson. Finally, my family's thoughts and 17 family has been robbed of our happiness. 18 prayers will be with each and every person 18 Getting the call that dreadful morning was the 19 travelling offshore to the Sea Rose FPSO, the 19 most difficult thing we have ever had to face. 20 Terra Nova FPSO, the Hibernia Platform, the 20 Telling your children that their dad will not Henry Goodrich, the GST Grand Banks Glomar, 21 21 be coming home was absolutely heartbreaking. 22 and the Stena Carron. Nothing, absolutely 22 Just to see the look in their eyes tore my nothing, is more important than your safety. 23 23 heart out. I dropped my husband off that Thank you. 24 morning and I told him, as I always did when 25 COMMISSIONER: 25 he left for work, that I loved him, hoped the

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Page 9 1 flight was good, and call me as soon as you arrive. I didn't get the call that day. I 2 will never in my life forget seeing him 3 smiling at me and calling out things that I 4 needed to do. He kept coming back to the 5 truck reminding me of things. When I left, I 6 7 told him to go to work and tell me what he 8 wanted to tell me tonight when you call. Every 9 day I think about telling him to go to work, 10 and I should have told him to stay home. It 11 breaks my heart knowing I will never hear, 12 see, or be with him ever again. No one should 13 have to go through this. There were a few 14 times when Burch arrived home from the 15 offshore that he told me he felt that he was 16 very lucky to get home that day. The last 17 eight to ten months of my husband's life, he 18 began to have reoccurring dreams almost every 19 night. He would never tell me what it was, he 20 just said it was foolishness, and a few nights 21 after the funeral I was at our friend's home 22 and there were several people there, and I just said now I'll never known Burch's dream, 23 24 and all my friend's eyes dropped and they knew 25 what his dream was because a few months before

Wouldn't you think that knowing there was a problem with the bolts in the gearbox, that it would make a point of checking to make sure everything was okay. All 17 people who lost their lives that morning should be here. My life ended on March 12th with my husband's life. Recently the companies in question moved the fuel tanks from one side to the other and made the seats double up. Doesn't this still make it very difficult for every person to get out if they had to ditch. Why couldn't they just put the fuel tank along the back wall and give all passengers window seats. I also believe if they're going to give oxygen, they're going to need more than two minutes. If they have to ditch in the water, two minutes would still not be enough time for them to get out safely, and they also should have a choice whether they want to fly offshore or go by boat. Every man and woman should also be given their very own survival suits custom made just to fit them and only them. The training needed to work offshore should be more realistic and use helicopters identical to the S-92. I would like to thank

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we were all together, and I had to leave the 1 room, and Burch made a comment that he 2 3 couldn't stay out all night because he had to 4 go to church so he could get in with the Lord, 5 and one of his friends laughed at him, and he said, well, I have this reoccurring dream and 6 he told his friends the dream was he was 7 crashing in a helicopter and drowning, and he 8 wanted to make sure that he would be brought 9 home. My heart broke even more that that was 10 11 even possible. All I could think was how he had to feel every single time that he stepped 12 13 on that chopper. He had to wonder if today 14 was the day. I truly believe the minute they 15 turned around that Burch knew this was it, this is the end. I cannot even begin to 16 17 imagine feeling that way. The fear must have been unbearable. My husband was a very brave 18 19 man, but I know that he had to be very scared 20 that morning. How could this happen, why did 21 our husbands and our daughter have to die; 22 they all died because some people decided that they seen this inexpensive part could wait, 23 and they didn't even bother to inspect those 24 25 bolts before they left for the offshore.

Page 12 Mr. Decker for telling us his story. Each and every word was so hard to hear, but I hope he can continue to live a long and happy life. This was an accident that did not need to happen, it could have been prevented, and I hope and pray every single day this doesn't happen again. However, having said that, all the problems that have surfaced since March 12th, 2009, I would not be shocked if this did happen to someone else again someday, but I pray to God that I'm wrong. Thank you.

12 COMMISSIONER:

O. Thank you. 13

14 PRESENTATION BY MS. ALICIA NASH:

A. Hi, everyone. I came here today to share with you a story of great heartache. On March 12th, 2009, I lost my supporter, my protector, and my best friend. It's been over 10 months since I lost my father, Burch Nash. It feels like only yesterday he came into my room to give me a good-bye hug and told me to make him proud. Little did I know those would be the last words I'd hear him say. Let me just fill you in. Me and my dad was as close as a father and daughter could be, daddy's little

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Page 13		Page 15
I girl. Everything I did in life was to make	1	during the Ocean Ranger disaster that St.
2 him proud, from sports I competed in to the	2	John's, Newfoundland should require a full-
grades I got in school. Going into the career	3	time search and rescue dedicated helicopter
4 I chose to do for the rest of my life, I'm	4	provided by the government or industry, fully
5 currently a Marine Engineering and Design	5	equipped to search and rescue standards. So
6 student at the Marine Institute of Memorial	6	now after losing another 17 lives at sea, will
7 University. I finish my program this June,	7	something along these lines finally be done?
8 and to know my father will not be there to	8	Thank you.
9 witness this accomplishment breaks my heart.	9 COM	MISSIONER:
My dad helped me with this career decision. At	10 Q.	Thank you.
first I wasn't sure if I made the right	II MS. I	FAGAN:
choice, and it wasn't until he came home one	12 Q.	Thank you, Mrs. Nash for coming here to speak
day and he told me I told him what I was	13	to us today and we appreciate your views on
14 after learning, and he looked at me and said,	14	the safety improvements that we should
wow, sis - yeah, that's what he called me,	15	consider and Alicia, as well, I'd like to
sis, I'm so proud of you, and I didn't have a	16	thank you for giving us some insight as to how
second thought after that about my career	17	this disaster has impacted you and the
choice until March 12th, my life was over.	18	families, and as well your suggestions as to
The one person I looked up to the most, and	19	what we should be considering. I know how
20 the one person who gave me all the advice I	20	difficult this has been and we really
needed, the one person I called my hero was	21	appreciate your efforts. Thank you.
22 gone.	22	Commissioner, Lori Chynn is the final
On March 17th, I began to plan my	23	presenter today. Lori is the widow of John
father's funeral. I couldn't get the words he	24	Pelley who lost his life on March 12th in the
said to me that morning out of my head, "make	25	crash of Flight 491. Lori and John were
Page 14		Page 16
1 me proud." I felt like putting together my	1	married on August 13th, 1994 and I would also
2 father's funeral would be just one more item I	2	like to pass on my condolences to you for the
3 could add to my list of things I did to make	3	loss of your husband. Although Lori lives in
4 my father proud. However, a girl my age	4	Deer Lake, she has been present for most of
5 shouldn't have to bury her father, and he was	5	the proceedings and Lori's father, George, has
6 so young and in such great health should have	6	also travelled from Deer Lake today to be here
7 still been here with us. The same goes for	7	to support his daughter. Lori has some
8 all 17 passengers of Flight 491. As much as I	8	speaking notes and when she's ready, you can
9 try to think that things will get easier in	9	begin.
10 time, I don't believe it will. I will always	10 PRESI	ENTATION BY MS. LORI CHYNN
see my grandparents hurt, my mother hurt and	11 MS. C	CHYNN:
my sisters hurt every day. For the times that	12 A.	Good morning, Commissioner Wells, Inquiry
are supposed to be happy in our lives, such as	13	counsel and staff. I would like to thank you
14 graduations, weddings and our first born will	14	for the opportunity to make this presentation
now be only an upsetting occasion because my	15	to the Inquiry today. As Anne stated, my name
father is not there to share the happiness	16	is Lori Chynn and my husband, John Pelley, was
17 with us. Not a day goes by that I don't think	17	aboard Cougar Flight 491 on March 12th, 2009.
of him, how amazing he was, and how much we	18	John was the offshore health advisor or
19 were alike.	19	what's commonly known as the medic or nurse on
I just want to end this with a few	20	board of the SeaRose FPSO. He was 41 years
21 thoughts I think about frequently. What good	21	old and we were married for 14 and a half
22 is going to come from this? Will there	22	years. John and I started dating in 1983. We
finally be a solution to such a problem so	23	were high school sweethearts.
24 that no more lives are lost at sea? It was	24	Although John and I lived a very private
25 mentioned before when we lost 84 lives at sea	25	life in Deer Lake, I decided that it was

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important to present today on my husband's behalf. I felt that it was imperative to give John a voice. You see my husband, a very proud, intelligent and articulate man, was known for speaking up for what he believed in. John gives me the strength to be here today.

John was no stranger to dealing with tragedy. He lost his own father to a motor vehicle accident when he was only 15 years old.

John was committed to his job offshore and was dedicated to providing optimal health care, as well as promoting safety in the workplace.

Ironically, John began his offshore career in 2002 on the GFS Grand Banks. In 2005, he transferred to the SeaRose at its inception at Marystown. John was attracted to offshore nursing for a number of reasons. The position provides a good income and is highly regarded among nursing professions. John was also intrigued with the challenges regarding the level of emergency response and trauma care associated with the position. My husband was an exceptional and well-respected nurse.

Music was an important part of John's life. He played guitar, mandolin and banjo and loved to sing. John enjoyed getting together with others on the SeaRose to jam. One of the greatest moments of his life was Christmas 2008 on the SeaRose when he got to play with one of his heroes, Fergus O'Byrne. I would also like to take this opportunity to publicly thank one of John's musician friends on the SeaRose, Mr. Mark Frost, for his beautiful song "Fall into the Ocean". Thank you, Mark.

John also loved sports, especially football and hockey. He faithfully followed the San Diego Chargers, his number one NFL team. When it came to hockey, he was a diehard Toronto Maple Leaf fan and was a proud member of the popular Hot Stoves Satellite edition on the SeaRose. John also was a big supporter of our local Deer Lake Red Wings team.

One aspect of working offshore that John was not enthused about was the flight to the platform. I have been aware of his aversion to flying since we met over 25 years ago.

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John's medical background is emergency trauma response. He began as a paramedic in 1989 and then graduated from Western Memorial Regional School of Nursing in 1997 where he started working in the emergency and ICU departments at Western. Between 1998 and 2000, John was employed as a trauma nurse at Central Maine Medical Centre in the United States. Responding to trauma and saving lives were John's specialties.

Although John was not fond of being away from home for three weeks, he did enjoy his three weeks off, which he filled with his many hobbies and home projects. He was passionate about life and was a true outdoorsman. John was an avid salmon fisherman who prided himself on his knowledge of the rivers on the west coast of the island. He also enjoyed trouting, the recreational cod fishery, bird, caribou and moose hunting and snowmobiling. He did it all. John was also an amateur carpenter who loved taking on home projects with the help of family and friends. He helped build our home in Deer Lake, which coincidentally is on the Humber River.

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John did fly when necessary, but only when he had to. As an emergency nurse at Western, he willingly accepted air ambulance transfers. With regard to the discussion of offshore flying, that was not a topic of conversation in our home, but he did make it clear that he preferred the 16 to 18-hour boat ride. Since March 12th, family and friends have recounted conversations with John regarding his concerns about flying by helicopter to the offshore.

On March 12th, 2009, around 12 noon, I received a call at my place of employment from Atlantic Offshore Medical Services reporting that John's helicopter had gone down, but with no other details. It certainly was a shock to hear that my husband's chopper had gone down, but given the fact that an airplane had recently gone down in the Hudson River where everyone walked away, along with John's training in trauma response, his extensive medical background, as well as his determined personality, my only mental image was John going into crisis response mode and helping everyone into the life rafts.

After the call, I flew directly to St.

speed.

Page 21 John's, accompanied by my father. When I arrived at the airport, I was expecting to be escorted to the Health Sciences Centre where I would meet my husband. I thought that he would have to be assessed and maybe have to stay in for a few days of observation. This was not to be. I was met at the airport by AOMS employees and brought to the Comfort Inn and then to the Capital Hotel. Even with news that the lifeboats were empty, I believed with all my heart, given John's determination, that he was still alive.

I spent two days expecting my husband to be found alive. The devastation that followed is indescribable. To call it a nightmare is an understatement. You wake up from a nightmare. My whole word as I knew it was decimated.

To compound this terrible loss is the considerable publicity that the families have been subjected to. John and I lived a very private and low-key lifestyle. The past 11 months, our families have continuously been reminded of our tragedy on a daily basis because it is newsworthy. I understand this,

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but it is very difficult to deal with on a personal level.

Our families appreciate the support and condolences of those people in our hometown of Deer Lake and from the Province and beyond. Our family would also like to thank those who helped bring John home, especially the staff on the Osprey, Dr. Simon Avis, Air Labrador, Cauls, as well as Parsons Funeral Homes.

Safety in the workplace was a very important component to my husband's position as offshore medic. I, myself, am not a medical professional, engineer or technical person, but believe that priority must be given to offshore helicopter safety. Our province is reaping great financial benefit from offshore resources and because of this, the men and women who work in the industry rightly deserve, as Commissioner Wells has stated, first class safety insurance. For the workers to arrive safely to their offshore destinations, as Mr. Decker so eloquently put it, the helicopters need to stay in the air.

Like Ms. Fagan has said, I have attended

many of the sessions since October and would

like to thank those people whom I've met during the Inquiry and for making me feel welcome. I would also like to thank, to personally thank Mr. Robert Decker for sharing his story. His courage and humility are to be commended. His compelling account of March 12th, 2009 and his perspective on helicopter safety speaks volumes and must be heard. I wish Mr. Decker a happy and healthy life, God

I have learned so much from the detailed and comprehensive presentations. I trust that this Inquiry will bring improvements in helicopter safety. Yes, the helicopters need to stay in the air, but other safety measures that have been noted such as immersion suits, breathing apparatus and search and rescue are also vital to the workers' safety. I also believe that communication between the stakeholders involved in the offshore industry is also key. As Ms. Lorraine Michael stated, there needs to be a proactive approach, not a reactive one. In my opinion, the decision to fly the helicopters before waiting to replace the studs was a reactive tactic, not a

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proactive stance. I'm sure we are all aware that with knowledge comes responsibility.

I have also heard phrases such as risk assessment and safety culture used throughout the Inquiry. I have to question though why aren't the passengers flying offshore not provided with alert service bulletins pertaining to the helicopters that transport workers to the offshore. I believe that workers have the right to be provided with pertinent information so they themselves can assess the risk and make informed decisions on managing their own risk.

Given John's aversion for flying, I strongly feel that if he was provided with the information regarding the problems with the helicopter studs, he would have opted not to fly on Flight 491 on March 12th 2009.

Today is Wednesday, February 10th. John's schedule would have him flying out tomorrow which meant he would have left our home in Deer Lake today, just like he did on Wednesday, March 11th, 2009, the last time I saw my husband.

John and I had many hopes and dreams that

Page 25 1 will not be fulfilled. We had a wonderful 2 life. I miss and love my husband very much, 3 as do our families. I have lost a wonderful 4 and caring husband and John's mother has lost 5 her precious son. We all have been robbed. I 6 feel in my heart that this tragedy was 7 preventable. 8 Even though John was a brave and strong 9 man, I fear of what his last moments of that 10 fateful flight were. You see, my husband 11 possessed incredible instincts. I'm sure that 1 the heart. Thank you. 2 MS. FAGAN: 3 Q. I'd just like to thank Lori for presentation as well, and Lori has a afternoon. So we'll miss her next appreciate your summary of the should consider. It's quite clear have taken in what we've heard you've eloquently stated some of that that we should look at, and I wish	s been here leave this t week and we
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possessed incredible instincts. I'm sure that that we should look at, and I wish	f the issues
	n you all the
he knew what his fate was to be. I just hope best in travelling home later today	y.
and pray that he did not suffer and that his 13 MS. CHYNN:	
death, along with the deaths of his friends 14 A. Thank you.	
and colleagues, will not be in vane. I hope 15 MS. FAGAN:	
that the legacy of those lives lost on March 16 Q. Thank you. That's it for today.	
17 12th 2009 will be significant improvements in 17 COMMISSIONER:	
helicopter safety. Such a tragedy must not 18 Q. Okay. Now before we adjourn,	, we'd better
19 happen again. 19 speak about tomorrow. It's tomor	
20 As I was preparing my presentation, I 20 2 p.m.	,
could not help but recall the numerous times 21 MS. FAGAN:	
when I relied on John's help in preparing 22 Q. 2:00.	
public presentations. You see, he was always 23 COMMISSIONER:	
there to help edit and provide more 24 Q. To resume, yes.	
sophisticated language for me. He always set 25 MS. FAGAN:	
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high standards in everything he did. I only 1 Q. 2 p.m. tomorrow.	1 age 20
2 hope that while I sit here today that I have 2 COMMISSIONER:	
made him proud. I love you, John. 3 Q. All right then. Thank you very mix	uch
4 Commissioner Wells, I would like to thank	ucii.
5 you once again for this opportunity and I	
6 would also like to thank my family, John's	
7 family and all our wonderful friends for their	
8 amazing support.	
9 COMMISSIONER:	
10 Q. Thank you. Ladies and gentlemen, this has	
been quite a moving experience, I guess for	
all of us. I'm glad that what seems like many	
months ago now, before we had this Inquiry	
process set up, that I wrote the family	
members with the help and cooperation of their	
own solicitors and invited them to come and	
speak, if they wished to, when the Inquiry	
started, and I'm so pleased, and I say this to	
all of you who are family members who have	
20 come here this morning, that you did come and	
give your perspective on what well, on what	
the tragedy meant to all of you, and I would	
only say this in conclusion. In an Inquiry	
like this, and perhaps in other procedures,	
there is a time to hear people who speak from	

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Newfoundland and Labrador . Canada

ISSUES FOR CONSIDERATION

TERMS OF REFERENCE (excerpt)

Purpose

The purpose of this Inquiry is to determine what improvements can be made so that the Board [Canada-Newfoundland and Labrador Offshore Petroleum Board (C-NLOPB)] can determine that the risks of helicopter transportation of offshore workers is as low as is reasonably practicable in the Newfoundland and Labrador Offshore Area.

General Mandate

The Commissioner's mandate will be to inquire into, report on and make recommendations in respect of matters relating to the safety of offshore workers in the context of Operators' accountability for escape, evacuation and rescue procedures while traveling by helicopter over water to installations in the Newfoundland and Labrador Offshore Area, in compliance with occupational health and safety principles and best industry practices.

Specific Mandate

Specifically the Commissioner shall inquire into, report on, and make recommendations in respect of:

- (a) safety plan requirements for Operators and the role that Operators play in ensuring that their safety plans, as represented to and approved by the Board are maintained by helicopter operators,
- (b) search and rescue obligations of helicopter operators by way of contractual undertakings or legislative or regulatory requirements,
- (c) the role of the C-NLOPB and other regulators in ensuring compliance with legislative requirements in respect of worker safety.

OVERARCHING ISSUES

- 1. Should there be a degree of separation within the C-NLOPB between offshore helicopter regulation and other offshore industry regulation?
- 2. Are the risk management systems of oil operators and helicopter operator sufficient and adequate to ensure the risks of helicopter transport are as low as reasonably practicable in the Newfoundland and Labrador offshore?
- 3. What is the role of organizational safety culture in offshore helicopter transport?
- 4. What are the most appropriate practices, standards and forms of interaction between the C-NLOPB and the following:
 - (a) industry (including suppliers and providers);
 - (b) industry associations;
 - (c) regulators of associated services;
 - (d) other domestic and foreign oil and gas regulators; and
 - (e) worker representatives;

and are these interactions sufficient to ensure requirements that are understood, timely, achievable and enforceable?

5. Does the C-NLOPB use best practices in relation to its regulatory role in helicopter transport safety?

SPECIFIC ISSUES

- 6. What is the appropriate standard of first response search and rescue that the C-NLOPB should require of all operators in the Newfoundland and Labrador offshore?
- 7. Are there circumstances, other than declared emergencies, when a rescue helicopter should be dispatched to assist a transport helicopter?

- 8. Should there be a more formal protocol regarding the roles of the Department of National Defence and the helicopter operator regarding first response?
- 9. Are operational limitations on helicopter transport, in addition to those dictated by Transport Canada, required to ensure the standard of first response search and rescue is able to be maintained at all times? (*Note: For example, operational sea states, night flight and low visibility.*)
- 10. Should the C-NLOPB impose additional operational requirements on operators to ensure that the risk from helicopter travel in the Newfoundland and Labrador offshore is as low as is reasonably practicable? (Note: For example, safety systems, auxiliary fuel tanks, location of and restrictions on seating, safety screening, etc.)
- 11. Can helicopter transport safety be affected by the capacity of the helicopter transport fleet and, if so, what role should the C-NLOPB play in the determination of fleet capacity?
- 12. What are the appropriate standards of offshore helicopter safety training to ensure that the risk to passengers is as low as is reasonably practicable, both during training and helicopter transport?
- 13. What personal protective equipment and clothing is necessary for helicopter passengers and pilots; what are the standards, and should the C-NLOPB require guidelines to ensure such equipment and clothing is properly fitted?
- 14. Are changes needed to maximize worker and pilot participation in the development, implementation and monitoring of helicopter safety initiatives and activities?
- 15. Should offshore workers have a level of personal accountability for their own safety in helicopter transport? (Note: For example, clothing to be worn under the suit, fitness training and reporting.)
- 16. Does the C-NLOPB exercise sufficient oversight of the oil operators, aviation contractors and subcontractors to ensure that the risk to workers from helicopter transport is as low as reasonably practicable?
- 17. Should the C-NLOPB and oil operators' safety aviation audits include reviews of past responses to declared emergencies and emergency preparedness exercises?

- 18. What information from the helicopter operator about flight operations should the C-NLOPB require the oil operators to provide to offshore workers? (Note: For example, alert service bulletins, airworthiness directions, incident reports, information regarding departures from normal flight times, routines and the reasons.)
- 19. Does the C-NLOPB have sufficient resources and expertise, including access to independent aviation expertise, to evaluate whether a proposal or plan for helicopter transport from industry ensures that the risks of helicopter transport are as low as reasonably practicable?
- 20. Should the C-NLOPB more directly involve itself in studies and research in Newfoundland and Labrador, and in other jurisdictions, to improve safety where offshore oil industry uses helicopter transport? (Note: For example, North Sea studies on preventing inversion of ditched helicopters and enhancement of passengers' ability to escape.)
- 21. Should there be safety conferences for all parties involved in offshore helicopter transport, and if so, how often should they be held?
- 22. How often should the C-NLOPB review its regulations, guidelines and standards with respect to offshore helicopter transport?

NOTE

N.B. It should be understood by the parties that the choice of the foregoing topics as issues does not imply that the Commissioner will necessarily make recommendations in respect of all or any particular issues.

Recommendations will be made at the sole discretion of the Commissioner after investigation as required by the Terms of Reference and the receipt of submissions from the parties.