# **OFFSHORE HELICOPTER SAFETY INQUIRY**

October 27, 2009 Tara Place, Suite 213, 31 Peet Street St. John's, NL

#### PRESENT:

John F. Roil, Q.C./	
Anne Fagan	Inquiry Counsel
	Canada-Newfoundland and Labrador Offshore Petroleum Board (C-NLOPB)
	Hibernia Management and Development Company (HMDC)
D. Blair Pritchett	Suncor (Petro-Canada)
Stephanie Hickman	Husky Oil Operations Ltd.
Jonathan Tarlton/Mark Freeman .	Department of Transport Canada
Norman J. Whalen, Q.C	Cougar Helicopters Inc.
Jamie Martin	Families of Deceased Passengers
	Davis Estate (Pilot) and Douglas A. Latto for Lanouette Estate (Co-pilot)
	nmunications, Energy and Paperworkers Union Local 2121

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1 October 27, 2009	C	1	that's essentially what he has informed me.
2 COMMISSIONER:		2 M	R. MARTIN:
3 Q. Good morning, ladies and gentlemen. Are you		3	Q. Do you have any knowledge as to when that
4 ready, Ms. Fagan?		4	might have occurred?
5 MS. FAGAN:		5 M	R. STEPHENSON:
6 Q. Yes.		6	A. I would imagine when theyand forgive me,
7 COMMISSIONER:		7	Commissioner, I'm just speculating now, and
8 Q. Thank you. Oh no, I'm sorry, you're		8	that'sI assume that's when they went to
9 questioning. Sorry, about that. It's your		9	start up operations offshore, but I don't know
10 question.		10	that.
11 MR. MICHAEL STEPHENSON, RESUMES STAND, EXAMINATION BY	MR.	11 M	R. MARTIN:
12 JAMIE MARTIN (CONT'D)		12	Q. Is that type of occurrence routine or normal
13 MR. MARTIN:		13	that an operatorand I'm not suggesting it's
14 Q. Thank you, Mr. Commissioner. Good morning,		14	a bad thing, because any time anyone wants to
15 Mr. Stephenson.		15	improve something, which I understand the co-
16 MR. STEPHENSON:		16	dispatch system is, it's helpful to the
17 A. Good morning, sir.		17	system, but is that type of interaction
18 MR. MARTIN:		18	between the Cougar, as the operator in this
19 Q. I just wanted to start off this morning, just		19	case, and Transport Canada, is that a normal
20 to address a few issues that we did yesterday.		20	type of interaction that you would have?
21 You'll recall yesterday, I asked you a			R. STEPHENSON:
22 question about the co-dispatch system as		22	A. If you asked me that question 20 years ago, I
23 opposed to the pilot's self-dispatch, and you		23	would have said no, but the relationship, I
24 indicated that Cougar, although not required		24	think, over the last few decades, we've seen
25 by law to go to that system, actually did so,		25	operators take on more accountability and more
	Page 2		Page 4
1 and I asked you the question how did that c		1	responsibility, more desire to do things that
2 about, because oftentimes things just don't-		2	gives theand I'm thinking of the CEO who
3 things happen for a reason.		3	owns the company, gives them more confidence
4 MR. STEPHENSON:		4	that an operation is structured in a manner
5 A. Sure.		5	where they would have more confidence in it.
6 MR. MARTIN:		6	It also puts them in a good position, forgive
7 Q. And I understand from your legal counsel t		7	me, with the regulator themselves by giving
8 you may have the answer to that question h	lere	8	the regulator confidence that they're actually
9 this morning.		9	looking at things in a different way, in a
10 MR. STEPHENSON:		10	more robust way, in this example of co-
11 A. Yes, sir. I took the liberty of actually		11	dispatch, but yeah, we've seen operators have
12 contacting Arthur Allan, the director of Civ		12	a desire to do something differently, to use
Av. and asked him directly. In fact, I do		13	technology, for example. I think, if you
14 recall a number of years ago, we had this		14	recall, I mentioned that we have technologies
15 discussion. It was just a vague recollection		15	where you can flight follow an aircraft using
16 that I had when I actually worked in the		16	GPS system in the aircraft and rather than
<ul><li>region. Cougar, among other operators, I h</li><li>interest in at the time. So I re-asked him</li></ul>		17	having a human being on site all the time, and
		18	I'm talking small operators in particular,
19 the question and he basically told me, in simple terms. Courser actually came to then		19 20	it's simple for them to put the GPS's in their aircraft. They dispatch their aircraft as
<ul> <li>simple terms, Cougar actually came to then</li> <li>said that's what they wanted to do. He didn</li> </ul>		20 21	aircraft. They dispatch their aircraft as they normally would do and even in their own
tell me what the source of their desire was,		21 22	home, they can bring up, using a keyboard and
22 ten me what the source of their desire was, 23 other than it was desire on their part to		22 23	a mouse and they can actually see exactly
bolster the flight following and the oversight		23 24	where their aircraft are. That technology,
25 of their aircraft while they're offshore. So		24 25	inexpensively, didn't exist five-ten years
<sup>25</sup> of their aneralt while they is offshole. So		25	חוסתיטואיניאי, נוננו ניסגואי וועכ-וכוו אבמוא

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1	ago. So we have operators having desires to	)	1 MR.	STEPHENSON:
2	use that sort of technology, as an example.		2 A	. Yes.
3	So it's not uncommon, and I hope it become	es	3 MR.	MARTIN:
4	more and more common actually, because it'		4 Q	2. But I just wanted to get some idea and want
5	good thing.		5	the Commissioner to have some idea as to how
6 MR. N	IARTIN:		6	often have you used that, and I believe you
7 Q.	Right. Okay, so you would encourage it to the	he	7	didn't have the information yesterday, but I
8	extent possible?		8	just want confirmation that at some point in
9 MR. S	TEPHENSON:		9	time, you may be in a position to provide that
10 A.	Absolutely. I should share with you though	•	10	to the Commissioner?
11	because Cougar operates under the 704 com		11 MR.	STEPHENSON:
12	regulations, the commuter regulations require			A. I can tell you we could probably easily
13	certain elements of their dispatch program.	-	13	provide you statistical data on the number of
14	Cougar's desire was to use something in the	Ļ	14	times a notice of suspension came into force.
15	airline regulations. So we did use a vehicle	-	15	It would be a very manual process for me to go
16	to, I'll use the word discount or to take that		16	back through the hundreds of files we have
17	piece that's within the commuter regulation,		17	across the country or even in this region to
18	set it aside and bring in the higher level of	•	18	determine whether a notice of suspension was
18	standard. We did that using a legal vehicle.		19	actually issued, understanding we normally put
20	We can't allow them to operate under the airline regs because it doesn't apply to them.		20	conditions in and give a time period, and if
21			21	the operator complies with the conditions that
22	So we used a legal vehicle to bring the		22	we put in place, we would simply counter with
23	elements of that into their operation.		23	a second letter that simply voids the
24 MR. N			24	suspension notice. So in fact the operator
25 Q.	Okay. I also want to go back to a question I		25	would not have been suspended. So it would be
		Page 6		Page 8
1	asked yesterday, and in actual fact, it was a		1	very difficult for me to simply just quickly
2	request for some information. You spoke		2	provide you a statistic. It would probably
3	yesterday about the penalties that can be		3	take several days for somebody to go through a
4	imposed on operators and I believe you were	e	4	process to see if a notice was issued yet did
5	talking more along the lines of Cougar as the	;	5	not come into force versus one that actually
6	operator, or Cougar or their counterpart in		6	was suspended.
7	the industry.		7 MR.	MARTIN:
8 MR. S	TEPHENSON:		8 Q	2. So the notice is in a written form?
9 A.	Sure.		9 MR.	STEPHENSON:
10 MR. N	IARTIN:		10 A	A. Correct. It's usually directly to the
11 Q.	And you did speak of fines.		11	operator. It would talk about a suspension
1	TEPHENSON:		12	date, in other words by this date, and -
13 A.	Yes.		13 MR.	MARTIN:
14 MR. N			14 C	2. And conditions that you have to meet in order
15 O.	And, you know, my observation from you	ur	15	to get your license back?
16	evidence yesterday was that it'syou use it,			STEPHENSON:
17	but it's something that you don't necessarily		17 A	and you mustthat's correct. You must meet
18	use a lot. I then asked you about you have		18	these conditions, not to get it back, before
19	the option of suspending operations of		19	it comes into force, in other words, by the
20	helicopter transport carriers.		20	end of the month. We usually work with
	TEPHENSON:		20	specifically block periods of time, unless
	Yes.		21	it's a serious issue, and then we'll give a
22 A. 23 MR. N			22	very short period of time. I've given an
	And I asked whether that has been used in th	e	23	operator a day or two on occasion, but usually
-	past and I believe you said yes.	C	24	it's 30 days, 60 days, a common vehicle to put
25	past and I believe you sald yes.		23	n s 50 days, 00 days, a common venicle to put

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1	in place, because we're talking aboutif you	1	1 (	Q would be interesting in knowing. What is
2	recall, I spoke about quality assurance and	2	2	airworthiness? So if you can point us to the
3	quality controls. Quality controls and	3	3	regulation -
4	quality assurance doesn't necessary mean the	4	4 MR	R. STEPHENSON:
5	aircraft are not maintained well. The	5	5.	A. Sure.
6	workmanship on the aircraft might be suitable.	6	5 MR	R. MARTIN:
7	The documentation might be suitable. What we	7	7 (	Q I think it would be very helpful.
8	don't have is an organization that's reviewing	8	3 MR	R. STEPHENSON:
9	its process, right. So it doesn't imply	9	).	A. Now, I believe I've actually expressed my
10	airworthiness of the aircraft areit doesn't	10	)	definition of airworthiness, and that is that
11	imply that the aircraft is not airworthy, but	11	l	the aircraftand we did it in simple terms,
12	we want to have the confidence in that example	12	2	when it comes off the assembly line, it is in
13	that an aircraft operator or in this case, an	13	3	a certain condition and depending on the
14	aircraft maintenance organization is looking	14	1	complexity of the aircraft, whether it be a
15	after its business. So we would give a period	15	5	simple, small, single engine aircraft or a
16	of time to come back to us with a system and	16	5	large airliner, you can imagine the complexity
17	demonstrate that it's functioning.	17	7	of maintenance on either one of those aircraft
18	MR. MARTIN:	18	3	are going to be completely different. There
19	Q. You use the term airworthiness.	19	Ð	will be schedules of maintenance on the
20	MR. STEPHENSON:	20	)	engine. Schedules of maintenance on the
21	A. Yes.	21	1	components of the aircraft and provided that
22	MR. MARTIN:	22	2	schedule is maintained in accordance with that
23	Q. Or airworthy. You just use it and I guess it	23	3	criteria, the aircraft would be considered to
24	was used countless times yesterday.	24	1	be airworthy. I'll also add to that, if for
25	MR. STEPHENSON:	25	5	example, and I'm just giving you an example,
	Page 1	0		Page 12
1	A. Yes.	1	1	an aircraft has all of that done and yet
	MR. MARTIN:	2		somebody damages the aircraft in some way with
3	Q. But you know, this is an inquiry that's of	3	3	a ground vehicle, the aircraft is then again
4	great interest to the public and, you know, to	4		not airworthy and that'sto me, that's a
5	the families and to the users of the system.	5		better layman's term, set of terms, than me
6	Can you point us to, in your regulations or	6	5	giving you a definition, which we will give
7	otherwise, what do you mean by airworthiness?	7		you anyway, but it might not be as meaningful
	MR. STEPHENSON:	8		to you as what I think I just gave you.
9	A. There would be a definition probably in the			R. MARTIN:
10	air regulations. If you like, I could have a	10		Q. I recognize there are processes leading up to
11	quick peak or I could do that a little bit	11		you determining that an aircraft is airworthy,
12	later and actually give you a proper	12		but I still think the definition would be
13	definition.	13	3	important.
	MR. MARTIN:	-		R. STEPHENSON:
15	Q. I think it might be helpful because that's	15		A. Well, we'll certainly send it.
16	you know, it's in your Terms of Reference, Mr.			R. MARTIN:
17	Commissioner, and it's something that it's a	17		Q. For comfort level, if anything.
18	topic that I don't think you're going to			R. STEPHENSON:
19	explore to any great length, but it is	19		A. Yeah, yeah.
20	something, I would think that the general			R. MARTIN:
21	public, the users and the families, our	21		Q. For the users of the system and for the
22	clients -	22		general public at large, to instil confidence
	MR. STEPHENSON:	23		in the system. So can you point us to that in
24	A. Yeah.	24		your regulations or legislation?
	MR. MARTIN:			R. STEPHENSON:
-				

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A. Do you want me to try to do that right now	0	something that you would want the public to
2 MR. MARTIN:	2	know, that Cougar, for example, and just
3 Q. If you could?	3	single them out, had their operation
4 MR. STEPHENSON:	4	certificate suspended on ten occasions, isn't
5 A. It'll take a moment.	5	that something that there should be some kind
6 MR. MARTIN:	6	of ready data on?
7 Q. I'd certainly like to see it.	7 MR	STEPHENSON:
8 MR. STEPHENSON:		A. And I would have ready data and Cougar. I
9 A. Let's bring up thelet's go back, yeah, part		would have ready data on any airline or any
10 five, yeah, and see if we actually have a	10	air operator. I could give you that, well, as
11 definition. I think the air reg might fail us	11	quickly as I could get it.
here orI'm a layman on the part five.		MARTIN:
13 MS. KAMAL:		2. No problem. So it is something that you could
14 A. I can look for it.	14	obtain for us?
15 MR. STEPHENSON:		STEPHENSON:
16 A. Would it be all right if Lucille actuallyMs		A. For this operator?
17 Kamal actually did a little search, while we		MARTIN:
18 continue?		). For the Newfoundland and Labrador offshore,
19 MR. MARTIN:	18 (	
		how many suspension - . STEPHENSON:
20 Q. No problem. I can continue on with m	5	
21 questions. We'll come back to that.		A. Well, it would be easy because there are very
22 MR. STEPHENSON:	22	few doing it. So yes, I could do that easily.
23 A. Yeah, she'll see if she can locate that for	_	MARTIN:
24 US.		). You could do that, okay.
25 MR. MARTIN:		STEPHENSON:
	Page 14	Page 16
1 Q. We'll come back to that. So I was on the		A. Oh yes.
2 penalty section, and we talked about		MARTIN:
3 suspension of the operating certificate, and		2. We won't have it for today, but it's something
4 you indicated that it would be difficult, to a		that we could get and share it with the
5 certain extent, to obtain data on that, but my		Commissioner at a later date, okay.
6 follow up question to you on that is that I		STEPHENSON:
7 would think that that type of document, in		A. Happy to do that.
8 written form, would be a significant docum		FAGAN:
9 Would that be -		). Can you define and just give us some sense -
10 MR. STEPHENSON:	10 MR	MARTIN:
11 A. It is, specific to the air operator or the		2. Well, what we're looking for is you're looking
12 maintenance organization, not as a broad	d 12	foryou've told us that you have the power to
13 statistic.	13	suspend the operation certificate of the
14 MR. MARTIN:	14	operators, and you're talking about helicopter
15 Q. No, no, but if it's a significant enough	15	transport providers.
16 document, that wouldn't it be something th	nat 16 MR	STEPHENSON:
17 would be important to keep statistics on?	17 A	A. Yes.
18 MR. STEPHENSON:	18 MR	MARTIN:
19 A. To the operator specifically, yes.	19 (	2. I'd want to know how often have you done that,
20 MR. MARTIN:	20	for what reasons you've done that.
21 Q. To the operator, but if the public are going	21 MR	STEPHENSON:
to have any confidence in the system, the		A. Okay.
they would want to know whether the open		MARTIN:
has had their certificate suspended, their	24 (	2. And that's essentially theyou know, why have
25 operation certificate suspended. Isn't that	25	you done it and I understandactually, it

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1 would be helpful if we saw how you did	it. 1	l :	information, and it's up to the Commissioner
2 Like what does a suspension noteI know	what 2	2	then to attach what, if any, weight he wishes
3 a suspension notice looks like in other	3	3	to do so in terms of doing his report and
4 disciplines.	4	1	coming to conclusions and recommendations. So
5 MR. STEPHENSON:	5	5	I clearly think it's within the mandate of the
6 A. It's a letter. It's in a letter form.	6	5	Terms of Reference and I know that was
7 MR. MARTIN:	7	7	mentioned a couple of times yesterday by your
8 Q. Okay, but it would be helpful that if it's	8	3	legal counsel and I'm, quite frankly, not
9 been used in the Newfoundland and Lab	rador 9	)	accepting that as a basis for possibly not
10 offshore, that we be given examples of that	at. 10	)	providing the information I'm looking for.
11 Well, actually we be given the full list and	1 11	MR. FF	REEMAN:
12 full inventory of what you've done in th	le 12	2 Q.	And I would justsorry, Mr. Commissioner, if
13 Newfoundland and Labrador offshore. T	'hat's 13	3	I may?
14 what I'm looking for.	14	COMM	IISSIONER:
15 MR. FREEMAN:	15	5 Q.	Yes.
16 Q. Mr. Commissioner, if I may, I think this is	a 16	5 MR. FF	REEMAN:
17 an area where you are going to be asked		Q.	I would just say that looking at that
18 make a decision on whether this is the type			paragraph -
19 material that you want to get into at this		REGIS	· · ·
20 Inquiry. So it's historical information abo	ut 20	) O.	Excuse me. Would the speaker identify
21 a specific operator, I think, that is being	21		themselves for the record?
22 requested, and we feel it is perhaps outsid	e 22	2 MR. FF	REEMAN:
the mandate and we've read the mandate, a		3 Q.	I'm sorry, yes. Again, it's Mark Freeman for
did yesterday out loud, and we just want	-		Transport Canada, legal counsel for Transport
leave that decision to you, at this point, and			Canada. I just look at that paragraph and see
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1 if that'sif this type of request, this type	1 4 50 10	-	the role of C-NLOPB and the other regulators,
2 of data is something that you feel is inside			and we're talking about the role. We're not
3 your mandate, then as Mr. Stephenson said			talking about historical data. We're not
4 can be obtained. I'll sit down.	4		talking about historical documents. But
5 MR. MARTIN:	5		again, I'm not standing here and forcefully
6 Q. Could I respond to that?	6		objecting and saying we will not and we will
7 COMMISSIONER:	7		appeal such a decision. I feel at this point
8 Q. Oh, yes, absolutely.	8		it's a question that is squarely within your
9 MR. MARTIN:	9		decision making power absolutely and we've
10 Q. I've had another look at the Terms of			heard from counsel for the families and we'll
11 Reference and the specific mandate, Section			just leave it at that and leave the decision
12 of the mandate, is to look at the role of the			to you at this point. If this is the kind of
13 C-NLOPB and other regulators, and Transp			information you'd like, at this point, of
14 Canada is a regulator, in ensuring complian	-		course, we can look into it and provide it.
15 with legislative requirements in respect o		5 MR. MA	_
16 worker safety. Now if, as you're telling us			If I may, Mr. Commissioner, just the role, you
17 operation certificates are issued in	17		just can't look at the role from this day
18 accordance with legislation, then I think it		-	forward. You've got to look at things from an
19 helpful to know, from an historical	19		historical perspective, and that's the point
20 perspective, as to whether the operators in			I'm making, you know, and there may be little,
21 this province have adhered to those	21		if any, significance to the data, but let's
22 legislative requirements. That's the contex			see the data first before we -
in which I'm making this request. So I do			EPHENSON:
think the Commissioner's mandate is restrict			Mr. Commissioner, can I make a comment? And I
in any way from the production of that typ			realize this is a legal discussion and perhaps
			o Pointe

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1	not the place I might step in, but it might	1		it's a small file. But if it's a huge thing,
2	help to get us to the finish line a little	2	2	they take the whole unit away. They'll take
3	quicker. First of all, I think it's probably	3	3	what they need and then they will return them
4	clear to say, and this might help you or might	4	ŀ	over time. It's usually anywhere from weeks
5	now, explain what happens when an accident	5	5	to could be months, and we just continue on
6	happens with respect to the Transportation	6	5	with the organization the way we would. So I
7	Safety Board. It's just a little bit of	7	1	just share that with you. Also, the fact that
8	information for you perhaps, and perhaps for	8	3	the interactions we've had with the two
9	you as well, and it might also give you some	9	)	certificate holders, the maintenance
10	confidence. When an accident occurs, and I'm	10	)	organization, the air operator, we become part
11	talking about Ontario, this is our procedure,	11		of that investigation or could become part of
12	but it exists across the country, perhaps not	12	2	that investigation, meaning we're being
13	in the exact same physical way, but when an	13	;	investigated or at least they're looking at
14	accident occurs within usuallyif it happens	14	Ļ	our systems and procedures. So they do that
15	in the evening or in the night time, we wait	15	5	as well, if they believe it's relevant. I
16	until the morning, but if it happens in the	16	ő	mean, it's really completely up to them.
17	day time, we do it immediately in the day	17		They're not at arm's length. They're not
18	time. If it happens on the weekend, we wait	18	3	connected to us in any way. So I share that.
19	until Monday, unless it's really that urgent,	19	)	The other piece I thought I would share
20	but my staff specifically go and they secure	20	)	for you, because I took the liberty of asking
21	all of the files, all of the technical files	21		based on your questions yesterday and today,
22	around the aircraft involved. They secure all	22	2	and I was informed that there are no
23	the air operator files. They secure all of	23	5	suspension notices in place or were in place
24	the maintenance organization's files. They	24	ŀ	for this particular carrier in the past.
25	put them all in a box. They seal them up and	25	5	That's what I was informed of.
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1	they physically will either deliver them to or	1		MARTIN:
2	make them available to the Transportation	2	2 Q	A suspension notice, but how about the
3	Safety Board. Transportation Safety Board	3	3	suspensionyou're including suspension of the
4	then makes their own decisions around what is			operation certificate in that?
5	and what is not relevant and usually they take	5		STEPHENSON:
6	copies and usually over a period of time, they	6	ó A	That's correct, yeah. That's the information
7	return them to us, because they're our	7	7	I was given, if that helps. Because I realize
8	operational files.	8		we're having a legal discussion, but -
9	That doesn't discount them from later on			IMISSIONER:
10	saying "we want this back" or usuallyI don't			. I guess it answers the question.
11	know what they take. They take pictures of			STEPHENSON:
12	everything, so perhaps they keep everything	12		. Yeah, without -
13	and, so they may discount, in the earlier			IMISSIONER:
14	stages, something and then obviously bring it	14		. Without my having to make a ruling, I suppose.
15	back in their investigation. It's clearly all			STEPHENSON:
16	within their purview.	16		and these guys can give me heck later, if
	MR. MARTIN:	17		they want, but that kind of gets us to the
18	Q. Do you not keep copies?	18		finish line on that question.
	MR. STEPHENSON:			MARTIN:
20	A. No, actually they takethey take everything.	20		But that's the preliminary indication you
	MR. MARTIN:	21		have, is that there were no suspension -
22	Q. They physically take your file and -			STEPHENSON:
	MR. STEPHENSON:	23		That's correct.
24	A. Usually they take them. Sometimes they com			MARTIN:
25	in and use our photocopier, but it depends if	25	v Q	suspension of the operation certificate or a

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1 suspension notice issued to operators?	1 1	says what it says, and we audit them to that
2 MR. STEPHENSON:		commitment or that contract, and we'll have
<ul><li>3 A. That's what I was informed of, yes.</li><li>4 MR. MARTIN:</li></ul>	3 1 4 MR. M	findings based on those.
5 Q. Okay, thank you very much.		But would it be fair to say that before you
6 COMMISSIONER:		can come up with a finding, you have to make
7 Q. Now, Mr. Martin, I think we have to leave		an observation?
8 subject there.		TEPHENSON:
9 MR. MARTIN:		Of course, of course.
10 Q. Oh yes, yes.	10 MR. M.	
11 COMMISSIONER:		Yeah, so it would be -
12 Q. Because this is a piece of information wh	-	TEPHENSON:
has been given, but the Commissioner's n		But it's not -
14 does not include an examination. So ye		
15 we've been given a piece of information,		- I'm just wondering why you would say
16 we can't go further and examine or pla		Transport Canada doesn't observe.
17 significance or otherwise at this stage on a		TEPHENSON:
18 of that.	-	Well, we do, we do.
19 MR. MARTIN:	19 MR. M.	ARTIN:
20 Q. Okay. I'll move on. Mr. Stephenson	n, 20 Q.	You have to observe in order to make a
21 yesterday, you indicated that Transport Ca	anada 21 :	finding.
22 makes findings, but they don't mak	e 22 MR. ST	TEPHENSON:
23 observations. I think that was youryou i	made 23 A.	Of course.
24 a distinction between findings and	24 MR. M.	ARTIN:
25 observations.	25 Q.	Okay, and what I'm getting at is, I assume
	Page 26	Page 28
1 MR. STEPHENSON:	-	or did you have an opportunity to read or hear
2 A. Yes, I corrected myself because 15-18-20		the evidence last week of the CanadianCanada
3 ago, we used to do that and so, and I've b	-	Newfoundland Offshore Petroleum Board?
4 around since then, so it just spontaneous	ly 4 MR. ST	TEPHENSON:
5 came out of me and I felt compelled to co	orrect 5 A.	I didn't get into great details, no, I didn't,
6 myself. We used to literally leave operate	ors 6	forgive me.
7 with observations. In other words, this	s 7 MR. M.	ARTIN:
8 isn'tthere was no legal basis for what w	we 8 Q. 1	Because last week, there was evidence given by
9 wrote and gave to the operators, but you k	know, 9	Mr. Pike, I believe, that he talked about 178
10 we would suggest you do it a different wa	•	observations were made to the Board, I
11 something looks like it could be done a lit		presume, or byI don't think it was
12 bit better. That's not really a legal thing,		necessarily by the Board, but it was to the
but we used to leave that with them, and		Board.
14 would go on their record, and it would in		TEPHENSON:
all sorts of things. It was a long time ago		Actually I remember reading that specifically,
16 that we stopped using that and yet, the		so there you go.
17 expression comes out of somebody like m		
18 time to time. We actually have finding		That was the first time we had heard that, and
19 That's what we find. We look to a break		there's some follow up required for that, and
20 the rules or the regulations or often, mor		what I'm really getting at is I want to know
21 often than not, their own policy, which is		more, on behalf of the families and on behalf
22 basis for which they're approved to opera		of the public, I would think at large, I want
23 So an operating manual, we approve		to know more about what relationship, if any,
24 operating manual and there's a legal		you have to the C-NLOPB. Because those
25 connection to that and their operating man	nual 25	observations that were made by or to that

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1	Board, to your knowledge, were they share	-	1	evidence, on more than one occasion, said that
2	with you?		2	some ofthey didn't get into specifics
3 MR. S	STEPHENSON:		3	because we don't have the specifics on the 178
4 A.	The 170 observations, I would be surprised	if	4	observations, something we will in all
5	they were shared with us. If they were		5	likelihood be seeking, but the point is in
6	directly related to the air operator, I would		6	more than one occasion, in their evidence,
7	hope that if they were of any significance,		7	they said that's something that Transport
8	other than perhaps procedure or whatever the	hat	8	Canada will be looking at, and there wasI'm
9	the air operator would in fact have that		9	not saying there was a division or an
10	report in their hands and that they would		10	abdication of responsibility of one party as
11	probably look at themselves and based on v	vhat	11	opposed to the other, but what I want to know,
12	was observed, as you called it, and I don't		12	I want to know what is the level of
13	know what that means from their context, the	hat	13	cooperation, what is the level of the
14	the air operator would apply those		14	interaction between the different regulators.
15	observations to themselves and, as I tried to	)	15	In this case, the people we've heard from, the
16	explain yesterday, and I might look forw	/e	16	C-NLOPB and Transport Canada. I think that's
17	talked yesterday a lot about data. That to		17	a fair question to ask in terms of what are
18	them would be a source of data. My		18	the mechanisms, what the consultative
19	understanding is operators who deal with la	arge	19	mechanisms, if any, that exist, what processes
20	corporations are audited all the time.		20	are in place so that, as a user of the system,
21	Certainly the ones in Ontario are audited al	1	21	I have some confidence that there's more than
22	the time, sometimes by multiple sources.	Ι	22	one, just one set of eyes looking at the
23	don't normally havethey would never give	e the	23	problems, if any, that exist in the system.
24	report to me as the regulator, but we migh	t	24	So are you in a position to answer that
25	ask them those questions. They're good	d	25	question?
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1	questions to ask. All the sources of data,		1 MR.	STEPHENSON:
2	that would be a proactive thing for them to	С	2 A	Yeah, well, I'll make some comment. I'm not
3	do.		3	sure I can answer all of your question because
4 MR. N	MARTIN:		4	it's quite complex. First of all, Transport
5 Q.	But my understanding was -		5	Canada is the regulator when it comes to all
	STEPHENSON:		6	of the factors around the air operator. The
	But I wouldn't know about that.		7	Board you speak of is not. That doesn't mean
	MARTIN:		8	they can't ask or in some sort of contractual
9 Q.	Sorry, thank you very much. But my		9	arrangement or whatever authority they have
0	understanding of those 178 observations w	vere	10	over offshore operations doesn't mean that
1	that they were in relation to the helicopter		11	they can't come in and observe, have findings
2	transportation industry.		12	or whatever they call it, on the entire
	STEPHENSON:		13	operation, including flight operations, if
	Okay.		14	they wish, but they don't have a regulatory
	MARTIN:		15	authority over them at all. So I'm finding it
	That's my understanding.		16	difficult, other than you've asked me are we
	STEPHENSON:		17	connected and do we have a relationship that
	Okay.		18	they transfer their information to us -
	MISSIONER:			MARTIN:
	Just for me to be clear now, Mr. Martin, the		-	9. But that's what I'm -
21	observations were observations made by the	e C-		STEPHENSON:
22	NLOPB.			or vice versa. That's what you're asking.
	MARTIN:			MARTIN:
	Yes, that's correct, but I want to go one ste	р		. Is there an obligation on the C-NLOPB vis-a-
25	further, because the C-NLOPB, in their		25	vis Transport Canada to share those

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1	observations? Because some of the		inc	dustry and when we get into a region,
2	observations, and we haven't seen them, bu	t 2		lantic, they will have done an assessment of
3	some of the observations, I would presume	, 3	ris	k based onand they do it in a layered
4	deal with Cougar and the helicopter transport	t 4		be. As I said, the airline operations would
5	of that transport provider. So is there an	4	ha	ve dedicated resources. They would look for
6	obligation? Is there a mechanism in place		the	e areas where they believe it's in the
7	between the two regulators to share that type		pu	blic interest, it's in their best interest
8	of information, and if so, to deal with any	8	to	focus their attention in certain areas.
9	issues that arise? And again, we're operating	9	Of	fshore operations, I believe, and in
10	in a vacuum here because there's 178	10	co	nversing with Mr. Allan in Atlantic, he
11	observations that have been there that we	11	WC	ould agree, that this is a place that we
12	don't know anything about, but all we do know	ow, 12	wo	ould focus resources on a regular basis, and
13	based on the evidence last week, is that they	13	we	e do here in Atlantic Canada. So it gets our
14	hadsome of them had to do with the	14	att	ention on a regular basis. They're seen
15	helicopter transportation provider. So I'm	15	ou	tside of the normal day-to-day interactions,
16	just wondering what, if any, legislative	10	wł	nich may be required for various reasons.
17	obligation is there or what, if any, policy	17	Th	ere'll still be an annual structured plan of
18	obligations there might exist between the two	D 18	we	e're going to do a fulsome inspection at
19	boards tothe two entities to share	19	lea	ast once a year and they'll target certain
20	information and to make joint decisions for	20	are	eas of the operation based on things that
21	the benefit of the industry?	21	mi	ght be going on, either in the industry or
22	MR. STEPHENSON:	22	thi	ings that are going on in the air operator
23	A. I'm reasonably confident that there is no	23	spe	ecifically, and then they will probably, at
24	legal obligation for the two organizations to	24		ast every two or three years, give a more
25	work as you describe, to share audit reports,	25	ful	some audit, where they'll go from, you
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1	as an example. The duty and the authority to	)	kı	now, go through the entire organization.
2	inspect air operations is clearly Transport		MR. MA	RTIN:
3	Canada. The duty to oversee or inspect or		Q. A	nd you use the word "fulsome."
4	look at an accident is clearly the	4	MR. STE	EPHENSON:
5	Transportation Safety Board. Again, I'm no	ot 1	A. Y	Yes.
6	that familiar with this other board and what		MR. MA	RTIN:
7	its legal obligations are or connections are	1	Q. A	nd I'm justcan you clarify what does that
8	to the offshore, other than itand again,	8	m	nean?
9	quickly, I looked at their website. It looks	ģ	MR. STE	EPHENSON:
10	like an agreement to do certain things and I	10	A. It	's a situation where they put together an
11	haven't studied it, so I guess I can't go much	. 11		ntire team of auditors and they'll bring that
12	further than that.	12	te	am together. They'llif you recall, I
13	MR. MARTIN:	13		lked about the flight operations, the
14	Q. Okay, that's fair enough. But you mentione	d 14	m	naintenance, transportation of dangerous
15	that you inspect. You inspect operator	15	-	oods, cabin safety. They'll bring the
16	facilities, I presume.	10		xperts into it that will cover the entire
17	MR. STEPHENSON:	17		rganization. They'll bring them together and
18	A. Facilities.	18		ney'll do ahave a coordinated approach to
19	MR. MARTIN:	19		asically covering the entire operation.
20	Q. How often would you do that?	20		hey'll do it over a longer period of time.
	MR. STEPHENSON:	2		hey'll do it in depth entirely. Go back to
22	A. Again, depending on the complexity of the			e issue of inspection. You'll see a similar
23	organization, depending onbased on our	23		ning happening, but it'll be the cabin safety
24	assessment of risk. If you recall, I talked	24		ndividual will probably look at the carrier
25	about assessment of risk for the entire	25	01	n their own and look at similar things, but

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1	not with a team. Our transportation of	1	1	A. We talked about heliports. We talked about
2	dangerous goods folks will have targeted	1 2	2	aerodromes.
3	inspections and they will, on their own, lool	k 3	3 N	/R. MARTIN:
4	at specific areas of the organization. The	4	4	Q. Aerodromes.
5	operational inspector, on his own, will go o	ut 5	5 N	AR. STEPHENSON:
6	and look at certain things, and the same thir	ng 6	6	A. Yes.
7	with maintenance. So when they're not putt	ing 7	7 N	/R. MARTIN:
8	the entire team together, as I said, they'll	8	8	Q. And how often would you inspect a heliport?
9	do that probably every two or three years.	. 9	9 N	AR. STEPHENSON:
10	They'll do it throughout the year in a less	10	0	A. And again, keep in mind, a heliport's a fairly
11	structured way.	11	1	fixed unit. So physically, we wouldn't
12	MR. MARTIN:	12	2	inspect it often. You know, the helipad's
13	Q. So there's no regular process, in terms of	13	3	there. It'll be there next year. So when we
14	every so many months? It's done, would it	be 14	4	go in to check compliance for a heliport or an
15	fair to say, in sort of an ad-hoc or on an as-	15	5	airport, the runway, the length generally
16	needed basis?	16	6	doesn't change. Oddly enough, our people
17	MR. STEPHENSON:	17	7	actually go out and measure them. With the
18	A. It can be.	18	8	invention of the laser, we can measure them
19	MR. MARTIN:	19	9	easier. That might sound a little silly, but
20	Q. Yeah.	20	0	literally, we used to measure the length of
21	MR. STEPHENSON:	21	1	the runway. Well, in the case of a helipad,
22	A. But as I said at the beginning of the year,	22	2	it's a helipad, but it still needs dimensions,
23	they'll plan their resources. They'll say	23	3	and so the markings, the paint on the pavement
24	"okay, we're going to do Cougar in Marc	ch. 24	4	if that's what the helipad is set up like,
25	That's what we're going to do." It'll be	25	5	it'll be there next year. So we wouldn't go
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1	planned, in the case of the more fulsome	2 1	1	to it as often as we would to an air operator,
2	audit. The individual, if I were the		2	which is more dynamic and as you can imagine,
3	transportation of dangerous goods inspecto		3	aircraft are moving around and people are
4	I'm going to look at my clients and which o	ones 4	4	engaging, and I'm over simplifying a heliport
5	do I think I need to target. I'm going to		5	and airport because that's not all we look at.
6	personally do Cougar in June, and perhaps		6	That's the compliance piece. The non-
7	know there's something going on. They'		7	compliance piece is the manner at which it's
8	doing something different, and this could b		8	operating.
9	for anybody, of course, I'm going to also d		9	In the case of a heliport, and again, not
10			0	to sell heliport short, the operation of a
11	something special that I could go and look a			heliport is a lot less complex. It is a
12	and get more data out of. It's easy to go to	12		facility that sits on the ground. Generally,
13	an organization when there's nothing going			unless it's really, really busy, which it can
14	and you would not necessarily accomplia			be, it doesn't usually have a lot of personnel
15	something. But when you know there's			working around it. If you go to a typical
16	opportunity to see something going on, it's			hospital and see the heliport, unless there's
17	good time to inject yourself into it. So	17		somebody coming or going, it justit's like a
18	again, they take those opportunities, if	18		parking lot, it just sits there and nothing
19	possible.	19		happens. There would be activity when an air
	MR. MARTIN:	20		ambulance would come to it. The hospital
21	Q. But you havewould you have exclusiv			would be aware. They would probably come out
22	responsibility for the heliports? I think you	22		and make sure it's clear of debris, you know.
23	spent some time yesterday going through t			If it sat there and was inactive for a month or a week I mean debris can get onto it
24	different types of -	24		or a week, I mean, debris can get onto it.
23	MR. STEPHENSON:	25	S	So, and again, clearly a heliport is a simply

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1	thing of, you know, sweeping it off or		1	MR. F	REEMAN:
2	whatever they do to clean off a heliport. Ar	nd	2	Q.	I found the definition of airworthy in the
3	I'm really simplifying, just to give you		3		regulations here online.
4	examples.		4	MR. S	TEPHENSON:
5 MR.	MARTIN:		5	А.	Okay.
6 Q.	Sure.		6	MR. F	REEMAN:
7 MR.	STEPHENSON:		7	Q.	And so the regulations which we provided to
8 A.	In the case of an active heliport, I would		8		all the parties, this is the Canadian Aviation
9	suggest, or in this case an aerodrome or		9		Regulations. The section number where the
10	helideck, I think, is the term they use for a		10		definition section is for that reg is
11	floating structure or whatever, you can		11		101.01(1). So it's $101.01(1)$ and then there
12	imagine it's more active because they are	e	12		are a number of definitions in quotation marks
13	coming and going all the time, so there'll b	e	13		and it says "in these regulations" and if you
14	activities that'll take place on that deck		14		scroll down to, alphabetically, airworthy is
15	more often to keep it clear and safe, keepin	g	15		defined, and airworthy is defined as, there we
16	in mind it's a fairly restricted area. They		16		are, "in respect of an aeronautical product
17	fuel helicopters on these decks, I'm assumi	ng,	17		means fit, in a fit and safe state for flight
18	so there's issues around fuel and storage an	ıd,	18		and in conformity with its type design."
19	you know, not to over simplify it, but simpl	ly	19	MR. S	TEPHENSON:
20	putting the hose away so it's not in the way	<b>'</b> •	20	A.	Which is essentially what I said yesterday. I
21	Helicopters stir things up when they land, s	0	21		didn't do the fit part, but it wasit's
22	obviously the deck needs to be clear of thin	ıgs	22		basically in accordance with its type design.
23	that would pick up, and so I can imagine	e	23		In other words, what it was like when it was
24	that's happening. Our people wouldn't b	be	24		designed, manufactured and rolled off the
25	there on a regular basis to make sure that		25		assembly line. We all know an aircraft or
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1	that's happening. We would go there are		1		your vehicle that you own, as soon as it rolls
2	inspect that. We would watch that operation		2		off the assembly line, I use the term, you
3	We would look at their procedures. We w	ould	3		begin to consume it, the engine starts to wear
4	ensure that they're following their		4		out as soon as you start to drive your car.
5	procedures. We do that because we aren't		5		Your tires begin to wear out. So based on
6	the deck all day long every day. We just		6		that definition, obviously that's notyou
7	aren't. That's the job of the operator and w	/e	7		know, logically it can't be completely true in
8	want to make sure they're doing that.		8		the sense that your tires begin to wear out,
	MARTIN:		9		but they stay within the type design of the
10 Q.	Has your colleague had any success in loca	ting	10		tire and at some point in time, they're
11	the definition of airworthiness?		11		considered to be worn out and you would
	STEPHENSON:		12		replace them, and inspections would inspect
	I don't know.		13		your tires and I'm being simplistic again with
	MARTIN:		14		a car, you inspect your tires, or in the case
	Because I'm pretty much at the end of n	-	15		of an airplane, we inspect tires on an
16	questions, but I do want to conclude on that	nt	16		airplane and helicopters have tires, some
17	point.		17		helicopters have tires, so you would inspect
	STEPHENSON:		18		the tires or any other parts that wear.
	She wrote it down. Search did not bring up	)			AARTIN:
20	forgive me.		20	Q.	For the benefit of the public, the audience
	FREEMAN:		21		beyond this room, if you're certifying
	I may be able to help out here. I've actually	/	22		something as airworthy, does that mean it's
23	got it in the CARS, in the regulations.		23		safe? I mean, can you take that to mean that
	STEPHENSON:		24		it's -
25 A.	Oh, you did.		25	MR. S	TEPHENSON:

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1 A. That's the standard we use to ensure safety,	1 COMMISSIONER:
2 that we have a safe vehicle to operate. So	2 Q. Yeah, yeah. Okay, thank you. Now I've lost
3 you're asking me a question that's nebulous,	
4 what is safe?	4 which you are, Ms. O'Brien, for the pilots'
5 MR. MARTIN:	5 families, yes.
6 Q. And what is -	6 MS. O'BRIEN:
7 MR. STEPHENSON:	7 Q. Yes, exactly, for the families of the flight
8 A. What is safer?	8 crew.
9 MR. MARTIN:	9 COMMISSIONER:
10 Q well, I suppose you could say what is	10 Q. Yes, okay.
11 airworthy.	11 MR. MICHAEL STEPHENSON, EXAMINATION BY MS. KATE O'BRIEN
12 MR. STEPHENSON:	12 ms. o'brien:
13 A. Yeah.	13 Q. Good morning, Mr. Stephenson.
14 MR. MARTIN:	14 MR. STEPHENSON:
15 Q. You know, I mean -	15 A. Good morning.
16 MR. STEPHENSON:	16 MS. O'BRIEN:
17 A. That's our definition. I appreciate counsel	17 Q. Kate O'Brien speaking. I have a couple of
18 finding that. It's a very simple term. It's	18 questions for you. The first one is on the
a legal term, and forgive me, it is a legal	19 CADORS database that you spoke about
20 term. What are we going to point to? We're	
21 going to point to the type design. How did we	
design it? How did we manufacture it? How	
can we keep it as close to that point as we	23 MR. STEPHENSON:
24 can? And not to rework the thing, but an	A. No, the ones that obliged by, I'm going to
aircraft is never what it is after it comes	25 guess regulations, I'm pretty sure it is
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1 off the assembly line. We begin to consume	
2 it, as you do your vehicle.	2 traffic services provider for this country,
3 MR. MARTIN:	3 and they're the ones that provide, as I
4 Q. Sure.	4 suggested yesterday, most of the reports,
5 MR. STEPHENSON:	5 partly because they're obliged to and partly
6 A. So we keep it as safe as we can. I mean, you	
7 drive your car around the block, you could	<ul> <li>seeing a lot of the activity in the industry</li> </ul>
8 replace the tires again. You could argue	8 every day. So they have that opportunity.
9 that's safer. I would disagree with that, but	9 MS. O'BRIEN:
10 you get my point.	10 Q. Okay. So are they the only ones who are
11 MR. MARTIN:	11 obligated to make a report?
12 Q. Yes, I do.	12 MR. STEPHENSON:
13 MR. STEPHENSON:	13 A. The reports to CADORS, yes. Operators, also
14 A. Eventually you need to replace the tires.	14 though, have an obligation to report accidents
15 MR. MARTIN:	15 or incidents, depending on what the
16 Q. Those are all my questions. Thank you, Mr.	
17 Stephenson.	17 airline operator, if they were to have an
18 MR. STEPHENSON:	18 accident, they're obliged to report.
19 A. My pleasure.	19 Actually, in that example, everybody is
20 COMMISSIONER:	20 required to report an accident by definition.
21 Q. I guess, Mr. Stephenson, the words "in a fit	21 In the case of an incident, the airlines are
22 and safe state for flight," that really	required to report their incidents, and
<ul><li>encapsulates it, doesn't it?</li></ul>	23 there's a definition for that in the CARS as
24 MR. STEPHENSON:	24 well from an airline perspective, and again,
25 A. I think so, yeah, I think so.	25 if you'd like, we could have somebody do a

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1 quick search for that, to enter it into the	1 knowing where the air operator's requirements
2 record or it's there in the regs, in any case.	2 are. So what I'm to understand is that they
3 MS. O'BRIEN:	3 must report accidents and incidents, which you
4 Q. I may ask for that in just a moment. I just	4 know, I'm sure is defined there and you'll be
5 want to -	5 able to point me to that?
6 MR. STEPHENSON:	6 MR. STEPHENSON:
7 A. Yeah, okay, so maybe -	7 A. Yeah.
8 MS. O'BRIEN:	8 MS. O'BRIEN:
9 Q to clarify something. So if the air	9 Q. And I'm assuming it's something lesser than an
10 operators are required to report accidents and	10 accident, and then a bulletin that goes on to
11 incidents, so I would be interested in knowing	g 11 CADORS and it goes out to a number of people,
12 where in the regulations that requirement is.	12 the information you said yesterday, you get it
13 MR. STEPHENSON:	13 on your Blackberry, and you just said then
14 A. Sure.	14 that it goes out to a large distribution list?
15 MS. O'BRIEN:	15 MR. STEPHENSON:
16 Q. And I understood from yesterday then, what	at 16 A. That's correct.
17 Trans Canada does, Transport Canada does w	
18 you get those reports of accidents or	18 Q. Okay. Would anyone from the C-NLOPB be on
19 incidents, you ensure that they're entered on	19 that distribution list?
20 CADORS? Is that right?	20 MR. STEPHENSON:
21 MR. STEPHENSON:	21 A. I doubt it.
22 A. Yeah, well, we do that. It's just a process	22 MS. O'BRIEN:
23 we have, and it's just a good way for us to	23 Q. Okay.
24 capture it. It's a communication vehicle for	24 MR. STEPHENSON:
us as well, and I mentioned to you, not tongu	e 25 A. I don't know that they aren't, but I don't
Pa	ge 50 Page 52
1 in cheek, it's a fact, I mean, a CADOR, any	1 know that they are.
2 kind of CADOR happens, it gets sent out by e-	-
3 mail to various parties. There's a big	3 Q. Okay, and the reason I'm asking this question
4 distribution list. It's probably overkill,	4 is because I am interested in what interaction
5 but that's the way it is and so everybody is	5 that there does take place between the safety
6 informed, everybody knows and then those v	
7 have accountability for it, if it was an	7 their chief safety officer, and Transport
8 Ontario regional carrier, for example, I'm in	8 Canada.
9 Ontario, then my staff would have certain	9 MR. STEPHENSON:
10 accountabilities. Here in Atlantic Canada,	10 A. Sure.
11 obviously it would go to Mr. Allan and a	11 MS. O'BRIEN:
12 number of his staff, and they have	12 Q. Because there was an indication that the C-
13 accountability. So to do certain things, and	13 NLOPB wasn't aware of the CADORS database
14 it might be something as simple as to know,	14 until after the accident that's brought us all
15 because it's just a minor issue, or not to	15 here today, and that now they have a loose
16 know, because it's a know issue, which is the	
17 case with a lot of the CADORS, or it's	17 MR. STEPHENSON:
18 something that they might actually have to	18 A. Right.
19 take action for, to the extreme. As I	19 MS. O'BRIEN:
20 suggested, they may have to know that on	20 Q. And when they checked it against their own
21 Monday morning or tomorrow or right now.	
have to go and box up a bunch of files becaus	
there was actually an accident.	23 reported that they didn't.
24 MS. O'BRIEN:	24 MR. STEPHENSON:
25 Q. Sure, okay. So I would be interested in	25 A. Right. Can I just interrupt you for two

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1	seconds?		1 Transport Canada are on that distribution
2	MS. O'BRIEN:	2	2 list?
3	Q. Yes.		3 MR. STEPHENSON:
4	MR. STEPHENSON:	4	4 A. I don't know that. TSB might be on there. Do
5	A. I just want to help Lucille with something.	4	5 you know if TSB is on it?
6	I'm just trying to help her with her search.	6	6 MS. KAMAL:
7	MS. O'BRIEN:		7 A. I believe CADORS is internal distribution
8	Q. Okay.	8	8 list.
9	MR. STEPHENSON:	9	9 MR. STEPHENSON:
10	A. Because I think it's in the TSB Act. I don't	10	
11	think it's in our reg actually.	11	1 MS. O'BRIEN:
1	MS. O'BRIEN:	12	
13	Q. So that just sort of explains why I'm looking		3 MR. STEPHENSON:
14	for that information to be able to do some	14	
15	sort of comparison and assessment there. Is	15	
16	there anything on your distribution list		6 MS. O'BRIEN:
17	would it be possible to put someone from the	17	
18	C-NLOPB or is that only an internal		8 MR. STEPHENSON:
19	distribution list? I mean, do you distribute	19	
20	to other third parties?		0 MS. O'BRIEN:
	MR. STEPHENSON:	21	
22	A. Yeah, forgive me. I'll leave theit's a	22	
22	roomful of lawyers and I was going to make a	23	
23	lawyer comment. I'll leave this to lawyers to	24	
24	figure out. I don't know what their standing	25	
	Page 5		Page 56
1	is. I don't know what their legal standing		1 understand, issued by whatever the authorities
$\begin{vmatrix} 1 \\ 2 \end{vmatrix}$	is. For example, I wouldn't put somebody from		2 are in the individual countries and which type
$\begin{vmatrix} 2 \\ 3 \end{vmatrix}$	the general public on my distribution list.		of aircraft is operating, and that the
4	They may befrom my perspective, they may be		4 airworthiness certificate is only issued by
5	the general public. They're certainly not the		5 the jurisdiction whothe jurisdiction that
6	general public, but I don't know what their		6 manufactured, has the manufacturer and
7	legal standing is. So the answer quickly		7 designer for that aircraft.
8	would be in that case, no. But because we're		8 MR. STEPHENSON:
	sharing what could be inflammatory information		9 A. That wasn't quite correct.
9 10	about something or somebody that in fact in		0 MS. O'BRIEN:
1		11	
11	the end, I've tried to tell you in CADORS, often turns out to be not the case, and		2 MR. STEPHENSON:
12			
13 14	somebody can run off with that information.	13	4 MS. O'BRIEN:
	It's preliminary information, so it's not		
15	something I'd put out right away. It is	15	
16	public, certain bits of it are public, but		6 MR. STEPHENSON:
17	it'swe try to craft them so we don't put	17	8
18	your name in it. We simply state the facts as	18	51
19	we know them today. So my preliminary comment	19	,
20	would be, maybe not, or if we're able to	20	
21	connect to them, then maybe we could. I don't		1 MS. O'BRIEN:
22	think there's a reluctance because we don't	22	
23	want to. It's just it's what's appropriate.		3 MR. STEPHENSON:
	MS. O'BRIEN:	24	<b>;</b>
25	Q. Do you know if other regulators distinct from	25	5 manufacture originates from, where they are.

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1 There's the original type certificate, and	1	legal standing on that manufacturer? I don't
2 when that's issued then other countries the	en 2	2 believe we do, not from their manufacturer's
3 immediately or over time, will also, if they	у 3	3 certificate perspective.
4 choose to, will issue another type certificat	e 4	4 MS. O'BRIEN:
5 in their country.	5	5 Q. Okay.
6 MS. O'BRIEN:	6	6 MR. STEPHENSON:
7 Q. Yes.	7	7 A. Forgive me, that's a little bit -
8 MR. STEPHENSON:	8	8 MS. O'BRIEN:
9 A. That's a type certificate. So when the	9	9 Q. But I'm sorry, I'm not really clear. Are you
aircraft leaveswhen the aircraft leaves the	e 10	
11 assembly line, it is purchased and finds	11	
12 itself in its home, whether it be the country		2 MR. STEPHENSON:
13 that it was originally type certified and	13	3 A. No, I don't know. I'm just imagining that
14 manufactured, or another country. The cou	ntry 14	
15 in which it finds its home will issueand I'	•	
really being simplistic againwill issue the		
17 airworthiness certificate.	17	
18 MS. O'BRIEN:	18	
19 Q. Okay. Sorry, yes, I understand that now, y	-	9 MS. O'BRIEN:
20 All right. So wherever that aircraft is	20	
21 operating from, that's the jurisdiction, okay		1 MR. STEPHENSON:
22 MR. STEPHENSON:	22	
23 A. Correct.	23	
24 MS. O'BRIEN:	23	
25 Q. Now one thing you didn't address wa		-
	Page 58	Page 60
1 manufacturer certificates. So I understand	·	8
2 if we're talking about a Canadian	2	5
3 manufacturer, obviously Transport Canada		3 process is to certify an aircraft type. They
4 certify that manufacturer, say Bombardier.	4	
5 MR. STEPHENSON:	5	
6 A. Right.	6	5 1
7 MS. O'BRIEN:	7	6
8 Q. If therewould you ever do any certification		
9 or analysis on a US manufacturer or would		,
10 only be done by the FAA?	10	1
11 MR. STEPHENSON:	11	,
12 A. That's a good question. I don't believe that		6
13 we actually go out and inspect foreign		
14 manufacturers. I think that was your	<b>1</b> 4	
15 question. I don't know that we don't. So		5 1
16 guess I'm going to be a little fuzzy on my		
17 answer, but that hasn't come up in any of t	•	5
18 analysis or discussion with anybody, so in		
19 case of Bombardier, would the FAA come		6
20 visit them? Now that I say it that way, it	20	
21 wouldn't surprise me that they do. Would t	-	
22 have any legal standing on them? I don'		1
believe they do, any more than if we went		
24 Sikorsky, for example. Perhaps Canada		C I
25 gone to the manufacturer. Would we have	e any 25	5 opportunities when we have points of interest

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1	and I suspect it's vice versa.	1	
2	So now, just to be clear, you've asked me	2	2 MR. STEPHENSON:
3	a direct question and I haven't answered it	3	
4	very well, specifically. So if you'd like, I	4	
5	could find that answer out and somehow deliver	: 5	5 MS. O'BRIEN:
6	it to you in some other form, if that would	6	
7	help.	7	· · · · · · · · · · · · · · · · · · ·
	O'BRIEN:	8	8 MR. STEPHENSON:
9 Q.	What I'm interested in, not so much of what	9	
10	the FAA does. I'm obviously interested in	10	
1	what Transport Canada does.	11	1 discussion. Eventually there may be a
2 MR.	STEPHENSON:	12	8 8,
3 A.	Sure.	13	3 when I say bilateral, I use the term loosely
4 MS.	O'BRIEN:	14	and I personally don't participate in that
5 Q.	So what I'm interested, I'm hearing from you	15	5 process. It's done by our headquarters folks
16	is you certainly do not issue any sort of	16	8 8
7	manufacturer's certificate to a US	17	and in the end, there could very well be a
8	manufacturer?	18	8 document exchanged.
9 MR.	STEPHENSON:	19	9 MS. O'BRIEN:
0 A.	. That's correct.	20	Q. You mean these could be oral agreements
1 MS.	O'BRIEN:	21	1 between the -
2 Q.	Okay. But I'm interested, do you ever visit	22	2 MR. STEPHENSON:
3	US manufacturers?	23	A. No, no, no, no.
24 MR.	STEPHENSON:	24	4 MS. O'BRIEN:
25 A.	Yeah, I think a quick answer, keeping in mind	25	5 Q. No, so they're written agreements?
	Page	()	D
		62	Page
1	-		Page 1 MR. STEPHENSON:
1 2	they'relet's be clear here. There are about		1 MR. STEPHENSON:
	they'relet's be clear here. There are about 1500 approved type designs in this country	1	1 MR. STEPHENSON: 2 A. No, it's an expression we use. In other
2 3	they'relet's be clear here. There are about 1500 approved type designs in this country alone every year. Now we talked aboutwe're	1 2	<ul> <li>MR. STEPHENSON:</li> <li>A. No, it's an expression we use. In other</li> <li>words, we recognize the FAA asand we have an</li> </ul>
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1 Q. Perhaps that's the case and that's something	1	regulations or guidelines that you follow in
2 much like the co-dispatch question. We're	2	assessment of those manuals?
3 happy to go away and come back with an answer	: 3 MR. S	STEPHENSON:
4 MS. O'BRIEN:		Yes. We have the regulation which simply says
5 Q. Wonderful, thank you.	5	they have to have this. It's fairly simple.
6 MR. FREEMAN:	6	And then we have standards that give more
7 Q. Thank you.	7	specifics and then we have additional
8 MS. O'BRIEN:	8	guidelines, and you heard me speak about
9 Q. Okay. On theI understand that one of the	9	operation evaluation as well where we actually
10 things from your testimony that Transport	10	may impose more rigor to a particular aircraft
11 Canada does is you obviously issue the	11	type, if it was something different than might
12 certificate to the air operators?	12	be conventional to a helicopter or fixed wing,
13 MR. STEPHENSON:	13	so whatever that might be. I mean, an
14 A. Yes.	14	aircraft, let's say helicopters are
15 MS. O'BRIEN:	15	traditionally made with no wheels and all of a
16 Q. And yesterday you spoke of before they get	16	sudden a helicopter shows up with wheels,
17 that certificate they have to satisfy	17	we're going to say "well, what's with the
18 Transport Canada that they're operating safely	18	wheels?" I mean, wheels are retractable, and
19 and you have various requirements, and you	19	so we would actually wonder about how we would
20 mentioned that you, as part of your	20	go about ensuring training was done around
21 assessment, before you issue a certificate,	21	that piece. Again, being simplistic, but the
22 you look at a variety of their procedures and	22	wheels go up and down, so let's not forget
23 their manuals?	23	that in the training program. That may be a
24 MR. STEPHENSON:	24	weak example, but sometimes you'll see that a
25 A. Right.	25	simple curriculum won't satisfy the aircraft
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1 MS. O'BRIEN:	1	type because it's more complex. So we'll say
2 Q. And one of them you did mention was the pilot	2	we need an additional 10 or 15 or 20 hours of
3 training manual.	3	training in ground school or on that system or
4 MR. STEPHENSON:	4	whatever.
5 A. We call it a training program or, yeah.		O'BRIEN:
6 MS. O'BRIEN:		Okay. So certainly your regulations are
7 Q. Training, okay.	7	published?
8 MR. STEPHENSON:		STEPHENSON:
9 A. Yeah, yeah, it's a training program. It is		Yes.
10 containedusually contained in a separate		O'BRIEN:
11 document.		• And the standards that those regulations would
12 MS. O'BRIEN:	12	refer to, and I'm talking really on this pilot
13 Q. Okay.	13	training piece, they'd obviously be published?
14 MR. STEPHENSON:		STEPHENSON:
15 A. Or a series of documents, depending on the		. Right.
16 complexity of the organization. It could be		O'BRIEN:
17 one for each aircraft type. It could be in		. When you're talking about these sort of
18 many forms.	18	additional requirements that Trans Canada may
19 MS. O'BRIEN:	19	put on there because they see a unique
20 Q. Okay, and I'm not interested in getting into	20	feature, would that information be published?
21 the specifics of what you're looking for.		STEPHENSON:
22 MR. STEPHENSON:		The outcome would be. We don't publishand
23 A. Sure.	23	it would be published in the document that the
24 MS. O'BRIEN:	23	air operator would hold, the training manuals.
25 Q. But I am interested to know are there any	25	That's wherethat's the end result. What we
2. Dut i un interested to know are more ally		mat 5 where that 5 the end result. What we

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1	do is we count on the professional pilots that	1	don't know that it exists. As I say, this is
2	we employ, the professional maintenance	2	done out ofcentred in a team in Ottawa.
3	engineers that we employ, to go and interact	3	They actually pull our regional folks into
4	with the manufacturer, the holder of the	4	those things. We look for type specialists
5	aircraft type. We rely on them to interact	5	and if it's a brand new type to the region or
6	with them and quite typically, they'll take	6	to the country, then we'll bring the closest
7	the sponsoring air operator, because they're	7	thing we can to a type specialist to that team
8	all involved with the same process, to	8	as well, and remember, they get involved with
9	determine what is most suitable for, let's	9	the aircraft. They also get involved with the
10	say, pilot training specifically is what we're	10	simulator training as well, which is quite
11	talking about, to make sure that the training	11	important to us.
12	that they're going to give the pilots is		S. O'BRIEN:
13	sufficient enough and we tend to require more	13	Q. If there's any further documentation that can
14	than, you know, what a pilot could otherwise,	14	be provided -
15	I'll use the wordwell, we make it quite		R. STEPHENSON:
16	robust. In other words, you don'twe don't		A. I think that can be done easily.
17	like weak training programs. We give robust		S. O'BRIEN:
18	training programs.		Q on that, I would be interested. Thank you.
1	MS. O'BRIEN:		R. STEPHENSON:
20	Q. Okay. So I just want to make sure I		A. Absolutely.
21	understand your answer. So certainly any one		S. O'BRIEN:
22	of us could go look at the regulations, any		Q. The next area I want to get into is I need to
23	one of us could go look at the published	23	get some clarification on the aerodromes, the
24	standards for training?	24	helidecks on the Hibernia platform.
25	MR. STEPHENSON:		R. STEPHENSON:
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	A. Correct. MS. O'BRIEN:	1	A. Yes.
	MS. U BRIEN:	2 1/1	O'DDIEN.
3	• Dut anything additional to those what's in		S. O'BRIEN:
Ι.	Q. But anything additional to those, what's in the standards, that may be required by	3	Q. I reviewed your testimony for yesterday on
4	the standards that may be required by	3 4	Q. I reviewed your testimony for yesterday on that point and I have questions as a result.
4 5	the standards that may be required by Transport Canada, that would be a professiona	3 4 I 5 MF	<ul><li>Q. I reviewed your testimony for yesterday on that point and I have questions as a result.</li><li>R. STEPHENSON:</li></ul>
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October 27, 2	009 Mu	ti-P	ge <sup>1M</sup> Offs	shore Helicopter Safety Inqui
	Page 7	3		Page
1 even	hough it's technically not in their	1	IR. STEPHENSON:	
2 manda	te, have been to the helidecks, and	2	A. They use that	to guide them, yes.
3 again,	I don't know this firsthand, but I know	3	IS. O'BRIEN:	
4 they v	vere trained to be in the helicopters. I	4	Q. Okay. You sa	id it's "marine safety does have
	they've gone to the sites. My suspicion	5	a standard t	hat they point to, my
6 is, and	it's a fair question to ask probably	6	understanding	, and it's a Transport Canada
	y to Cougar if they happen to sit here	7	publication. V	We refer, you'll hear, to the
8 at son	e point in time, but they'll probably	8	expression T	P which is a Transport
-	u that the inspectors have been to the	9	publication, 4	414."
0 helide	cks and have looked at the operations,	10	IR. STEPHENSON:	
1 and so	from that perspective, they've maybe	11	A. That's correct	
2 gone l	beyond the reach of their mandate, but	12	IS. O'BRIEN:	
3 they'v	e probably done so because of the	13	Q. Okay. So that	t's what the marine inspectors
4 enviro	nment.	14	use when they	go to the floating platforms to
5 MS. O'BRIEN	:	15	assess the heli	deck?
6 Q. Sorry,	are you speaking now about civil	16	IR. STEPHENSON:	
7 aviatio	on inspectors or marine inspectors?	17	A. That's my und	lerstanding.
8 MR. STEPHE	NSON:	18	IS. O'BRIEN:	
9 A. Yeah,	I'm confident they've been to the	19	Q. Okay, and I un	nderstand that Hibernia is unique
helide	cks. I'm confident they've looked at it	20	because it is a	a fixed structure, a gravity
l from	aat least from their operational	21	base structure	, it does not fall under the
2 perspe	ctive.	22	purview of th	e marine division of Transport
3 MS. O'BRIEN	:	23	Canada.	
4 Q. You n	nean your civil aviation inspectors?	24	IR. STEPHENSON:	
5 MR. STEPHE	NSON:	25	A. Correct, yeah.	
	Page 7	4		Page
A. Corre	et.	1	IS. O'BRIEN:	
2 MS. O'BRIEN		2	Q. Okay.	
3 Q. Okay.	So let meI'm going to take you back a	3	IR. STEPHENSON:	
4 bit.		4	A. So 4414 theor	etically does not apply to it.
5 MR. STEPHE	NSON:	5	IS. O'BRIEN:	
6 A. Yeah.		6	Q. Right, okay.	
7 MS. O'BRIEN		7	IR. STEPHENSON:	
Q. Okay.	So I understood from yesterday that	8	A. But it could be	e used as a standard for anybody
inspec	tors in the marine division of Transport	9	who wanted to	o say is it safe, it is not safe,
) Canad	a would be responsible for assessing the	10	what would I	use, and they certainly could use
helide	cks on the floating platform?	11	that.	
MR. STEPHE	NSON:	12	IS. O'BRIEN:	
A. Yes, t	nat is within their mandate to do that.	13	Q. Okay, and tha	t's what I'm going towhat I'm
MS. O'BRIEN	:	14	trying to drill	down, and you're saying words
5 Q. Okay,	and you, even yesterday, you said they	15	like "theoretic	ally" and "could be used."
5 have a	standard that they look at?	16	IR. STEPHENSON:	
7 MR. STEPHE	NSON:	17	A. Yeah.	
A. There	is a standard that's there.	18	IS. O'BRIEN:	
9 MS. O'BRIEN	:	19	Q. So I'm more i	nterested now in what's actually
Q. 4414.		20	done.	-
MR. STEPHE	NSON:	21	IR. STEPHENSON:	
A. It's re	ferred to as a guideline actually. I	22	A. Okay. So let	me be clear though, Hibernia is
	know what it's legal connection is.	23	-	The airport regulations do not
4 MS. O'BRIEN	-	24		ht. We could apply heliport
		25	regulations.	We could apply heliport

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1 regulations, but we don't. The	builder of it 1	1 MR. STEPHENSON:
2 could have used the heliport re	gulations and 2	2 A. Yeah, I canagain, I don't have firsthand
3 standards as a method of certif	fying itnot 3	3 knowledge, so I could ask that question and I
4 certifying it, but building it.	They 4	4 see counsel is writing it down for me.
5 certainly could have used 441	4, or as I 5	5 MR. FREEMAN:
6 understand British have another	standard which 6	6 Q. Yeah.
7 others use as well. What is it?	CAPP 437, 7	7 MR. STEPHENSON:
8 that's another standard that they	y could use as 8	8 A. That's a good question to ask.
9 well. I mean, because it's no	tit is a 9	9 MS. O'BRIEN:
10 platform, it is an aerodrome and	l I told you an 10	10 Q. Okay.
aerodrome could very well be y	our backyard. 11	11 MR. STEPHENSON:
2 MS. O'BRIEN:	12	A. But, and again, I believe they're probably
3 Q. Sure.	13	used that standard, but I'll get that
14 MR. STEPHENSON:	14	information for you.
A. But from a safety perspective,	a workplace 15	15 MS. O'BRIEN:
16 perspective, one might want to	use a standard 16	Q. Okay, and would you be able to provide
that exists to actually build aro	und, and I 17	information on how often that they inspect
suspect that's likely what's hap	ppened, but I 18	those?
9 don't know that firsthand.	-	19 MR. STEPHENSON:
20 MS. O'BRIEN:	20	A. My answer probably is going to be similar to
Q. Okay. I mean, you know, I un	nderstand that 21	
aerodromes can be anywhere.		-
field. They could be in my ba	-	
clearly that's not as volatile and	•	-
25 -		25 MS. O'BRIEN:
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1 MR. STEPHENSON:		1 Q. I would appreciate that answer.
2 A. Agreed.	2	2 MR. STEPHENSON:
3 MS. O'BRIEN:	3	3 A. Yeah, sure.
4 Q as the offshore.	4	4 MS. O'BRIEN:
5 MR. STEPHENSON:	5	5 Q. Thank you. My final area of questioning has
6 A. Yeah, I would agree.	6	
7 MS. O'BRIEN:	7	
8 Q. So what I'myou know, you		
9 inspectors, in that you said "our		
0 actually very similar in that we		
1 the same standard or a similar		11 MR. STEPHENSON:
2 show us how they're going to d		~
3 MR. STEPHENSON:	•	13 MS. O'BRIEN:
4 A. That's correct.	13	
5 MS. O'BRIEN:	14	
6 Q. And what you're telling me he		
could look to this standard 4414	-	17 MR. STEPHENSON:
8 MR. STEPHENSON:	17 18	
9 A. They could.		19 MS. O'BRIEN:
20 MS. O'BRIEN:	20	
Q European equivalent or whate		
22 MR. STEPHENSON:	22	
A. Yeah.		23 MR. STEPHENSON:
24 MS. O'BRIEN:	24	
25 Q. I want to know what they do do	. 25	25 MS. O'BRIEN:

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1 Q. Yes, and so	Transport Canada is receiving	1	Q.	Okay. I understand that, and so what I'm
2 these service	e bulletins from various	2		going to get at is this. This is how it's
3 manufacturer	s all the time, and you're doing	3		normally done and it would be unusual to do it
4 an assessment	t, which is not just limited to	4		another way, because I want to know what sort
5 reviewing the	service bulletins, but you're	5		of procedures that Transport Canadawhat
6 also speaking	with your counterparts in other	6		processes Transport Canada has in place as
7 jurisdictions?		7		it's evaluating these service bulletins and
8 MR. STEPHENSON:		8		what airworthiness directives may be issued
9 A. Yeah, it's one	source of data that we use to	9		from other authorities with respect to
10 evaluate the c	ondition of or what's going on	10		aircraft that are operating in Canada, okay.
	c aircraft type that might be in	11	MR. S	TEPHENSON:
-	In this particular case, if it's	12	A.	Yeah.
-	if the service bulletins are	13	MS. O	'BRIEN:
14 coming from	other countries, it's information	14	Q.	So obviously, I know you're going to be
-	re'sit's just data for us.	15		interested in those, if FAA issues an
16 MS. O'BRIEN:	5	16		airworthiness directive on an aircraft that's
17 O. Okay. So at s	some point the Transport Canada	17		operating here.
· ·	at it's appropriate to issue an		MR. S	TEPHENSON:
19 airworthiness		19		Yeah, it becomes ait's really an automatic
20 MR. STEPHENSON:		20		thing. They issue a directive. Let me be
21 A. Um-hm.		21		clear. If a foreign operator, a foreign
22 MS. O'BRIEN:		22		country issues an airworthiness directive on
23 Q. For a particul	ar aircraft.	23		an aircraft that is operating in Canada,
24 MR. STEPHENSON:		24		there's no discussion. We issue the exact
25 A. Um-hm.		25		same thing.
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1 MS. O'BRIEN:	1 450 02	1	MS O	'BRIEN:
	ood from your testimony yesterday	2		Okay.
	Transport Canada would only			TEPHENSON:
	vorthiness directive for an	4		Actually, let me rephrase because I said it
	vas designed and manufactured in	5		wrong. The operator of the aircraft must
6 Canada. Is th	-	6		follow that airworthiness directive. That's a
7 MR. STEPHENSON:		7		directive to them by the manufacturer, design
	orrect. In fact, I wrote some	8		and manufacturer of the aircraft. There's no
	will help, because I know there	9		option.
	rity, we tried to do it yesterday		MS O	'BRIEN:
	iged to do it again today, so	11		Right ,you -
	re asking the question actually.			TEPHENSON:
	ords. An airworthiness directive	12		We don't then counter with another
	sued in the country that holds	13	А.	airworthiness directive. It just happens.
•	•			
	The design and the original type The counter to that is it is	15	MCO	They follow it. 'BRIEN:
	somebody asked the question	17		They have to follow that one?
	is unusual for a country to			TEPHENSON: Pight
	worthiness directive on an	19		Right.
	ney do not hold the original			'BRIEN:
•••••	nd the original type certificate.	21	Q.	Yes, I understand, okay. So what I want to
	I the example, we went through a	22		understand is what oversight, if any, does
	imples, which I think maybe	23		Transport Canada do on how other authorities
24 confused a fer	w of us.	24		are making decisions about whether or not to
25 MS. O'BRIEN:		25		issue airworthiness directives? So if I can

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1	clarify that maybe with an example.	1	A.	Yeah.
2	MR. STEPHENSON:	2	2 MS. 0	)'BRIEN:
3	A. Yeah, I'm not going to be able to answer	the 3	3 Q.	It would be unusual to be any -
4	question fulsomely enough for you, bec	ause 4	MR. S	STEPHENSON:
5	it's not the business I'm in on a regular	5	5 A.	It's very rare.
6	basis. One of our headquarters folks may	y be 6	6 MS. 0	O'BRIEN:
7	able to answer the question. I do know	w 7	7 Q.	- very rare?
8	though, in my discussions with them, that	when 8	8 MR. S	STEPHENSON:
9	a country like the FAA decide they're goin	ng to 9	) A.	Yeah.
10	issue an airworthiness directive, there's	a 10		O'BRIEN:
11	fair amount of communication between th	nem and 11	Q.	I mean, has it ever happened? Has Transport
12	the countries that actually are operating the	ne 12	2	Canada ever said "I don't know what they're
13	aircraft. In the case of S-92, there's only	13	3	doing over in that country. I think someone
14	like 110 of them in the world, right, soc	or 14	ł	might be asleep on the switch. I think you
15	any other aircraft type. When we get in	to 15	5	better issue an airworthiness directive now",
16	large aircraft like airliners, they don't mal	ke 16	5	has that ever happened?
17	thousands or I think the Commissioner	made 17	7 MR. S	STEPHENSON:
18	reference in his opening statement to mill	ions 18	8 A.	I don't monitor that, so I can't answer the
19	of cars. We're only talking hundreds, i		)	question.
20	that, in the case of these large vehicles. So			)'BRIEN:
21	they're not operating in 180 countries		Q.	I would be interested in some kind of
22	They're operating in 12 or 14 or 16. So t		2	quantification of you're saying it's rare,
23	communication is fairlyI'll say fairly tig			it's very rare, it's unusual.
24	or at least it is certainly between us and the			STEPHENSON:
25	United States. I mean, we have a very g	ood 25	5 A.	Yeah.
		Page 86		Page 88
1	connection between our headquarters folk			)'BRIEN:
2	the FAA. So there's a very tight connectio			I mean, has it ever happened?
3	They're talking to each other all the time			FREEMAN:
4	some form or another. So to tell you wl		-	We could take a look at that as well.
5	that process is, I can't do that, because I			D'BRIEN:
6	don'tI'm not familiar with that exact			Great, thank you. My final question was you
7	process. So I really can't help you. I don'			actually largely answered in response to Mr.
8	know what the solution is to that other th			Martin's questions a few moments ago. I was
9	to bring somebody from Ottawa here to a			interested in how frequently you audit. I
10	the question or perhaps they couldmayb	-		just want to maketo understand a little bit
11	got some better guidance material that the	-		about how audit communicationsand I think
12	can provide to you.	12		this would also apply really to airworthiness
	MR. FREEMAN:	13		directives, how those may or may not flow from
14	Q. We'd be happy to make those inquiries for	-		the operator to, say, employees like pilots
15	Ms. O'Brien, if you'd like, just because as			who are involved or people who are using the
16	director of civil aviation, he may not hav those answers for things that are taking pl			aircrafts.
17	those answers for things that are taking pl			STEPHENSON:
18	in headquarters, as he said. MS. O'BRIEN:	18		Sure. D'BRIEN:
20 21	Q. Okay. I would also be interested, because said, you know, normally it is the count	-		So I think I'll put that in sort of two parts. One would be sort of the results of audit
21	thatthe authority that first issued the typ	-		information, does that flow to the pilots or
22	certificate that will issue the airworthiness			people, and the other thing is these
23	directive.	s 23 24		airworthiness directives, does that, you know,
1	MR. STEPHENSON:	24		flow down? How does that channel of
Ľ		23	,	

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1	communication go from Transport Canada,	air	1	directive forgive me, I've gone back to the
2	operator, pilots and other employees and		2	directive. The people that would be involved
3	people who are using the aircrafts?		3	would be involved. They have to know.
4 1	MR. STEPHENSON:		4	Sometimes you'll see that a procedural change,
5	A. So I'm going to answer your question in a	ı	5	and it'll affect the way the pilot operates or
6	couple of ways. First of all, I can tell you		6	the way the pilot inspects something. Pilots
7	what the regulations say, and then I can tell		7	inspect aircraft from time to time, forgive
8	you what my experience is, and then I sugge	est	8	me, you know, for whatever that when they
9	you ask that question directly of Cougar if		9	do a walk around the aircraft. It might
10	you want to know that specific the answe	r	10	require them to do something, so the pilots
11	on how they do. First of all, the regulations		11	obviously in that case would be informed or in
12	doesn't require them to communicate right of	lown	12	the loop, but they might not be aware of
13	to the front ranks of all staff, whether it be		13	exactly what's taken place in the maintenance
14	an airworthiness directive, or whether it be		14	shop. Well, the pilots aren't interested,
15	the audit report. The do have an obligation,		15	anyway; some are, but it just depends on what
16	though, to, if an airworthiness directive		16	the aspect of the airworthiness directive, as
17	affects their organization in any way, that		17	you've asked, or even the service bulletin,
18	those people involved, for example, if there?	s	18	but we don't regulate that in the sense that
19	a maintenance it's usually around		19	you have to tell everybody, but we would
20	maintenance, it's possible to have or even		20	expect to see that the right people were
21	just talking about service bulletins, leave		21	informed and the right people were involved
22	the airworthiness directive out of the		22	with their solution or their inspection, or
23	discussion, when a service bulletin comes of	ut	23	whatever the issue would be. When we do our
24	and it talks about, you know, a best practise,	,	24	audits or inspections, if we have a series of
25	service bulletins can be very, very benign		25	service bulletins, we'd like to know what the
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1	that nobody has to follow, it says, oh, gee,	C	1	carrier is doing with the service bulletins.
2	you can do it better this way, and you could		2	They need a process to have them come in their
3	be saying, well, actually I've gotten used to		3	door and deal with them. So that's an
4	it this way and I'm going to keep doing it		4	opportunity. It's one of many opportunities
5	that way, you don't have to follow that		5	we have to say how is your system working. If
6	maintenance suggestion, but they're just		6	it's an airworthiness directive and it's
7	things they put out there because they want		7	really, really all ADs are important, but
8	their product to be improved or they want		8	it's something again it's an opportunity
9	they've found that there's different ways of		9	for us to say, okay, what did you do with the
10	doing things, and again, picking out		10	AD. We might be simply looking for
11	maintenance, but because that's what I		11	compliance. You heard me talk about
12	think of in almost all cases. So they're just		12	compliance versus looking at the system, but
13	putting that data out there. The operators		13	it gives us both the opportunity. We're
14	receive them, they go, okay, yeah, we figured	1	14	obviously interested in compliance; did you do
15	that out a month ago, thanks for telling us,		15	it, yes, you did it, show me that you've done
16	or, gee, that's a good idea, or we don't know	,	16	it. Okay, that's good, you've done it, now
17	maybe we should look at that, or perhaps, no		17	tell me about the system that you have in
18	we don't want to do that, and I'm really bein		18	place to actually have made sure it works. So
19	simplistic again, but if they decide they're	-	19	we get kind of both opportunities to inspect.
20	going to change a procedure, then obviously	/	20	I'm forgetting your question now, so I think
21	they're engaging those people who need to b		21	I've answered it, but I'm not sure.
22	involved in changing a procedure. Whether i			D'BRIEN:
23	be an airworthiness directive, they have to do			I think you've been responsive, actually. All
24	an inspection on a particular thing, or		24 Q.	right. That concludes my questions. Thank you
25	whatever, then again the same thing with a		25	very much.
Ľ	and the build uning with a			··· ,

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1	COMMISSIONER:	1		the category that the aircraft is based on
2	Q. Now we go back now to the counsel for the	2	2	weight category; large aircraft, small
3	party being examined.	3	;	aircraft. In the case of fixed wing, which I
4	MS. FAGAN:	4	Ļ	know better, the dividing line is 12,500
5	Q. Do you want to take the mid morning break or	5	i	pounds. There's a kilogram reference, and I
6	do you want to go on?	6	i	don't know what the heck that is, but 9,626 or
7	COMMISSIONER:	7	,	something, but there's a dividing line. So we
8	Q. If there are going to be questions, yes, we	8	5	have small aircraft, obviously being on the
9	can take the break. They may not be do you	9	)	light side; large on the other. I think in my
10	want an sort of re-examination of your client?	10	)	discussions yesterday it was probably around
11	MR. FREEMAN:	11		something a term we use, we call size and
12	Q. Not at this time. I believe counsel for the	12	2	complexity, and if you look through the
13	Board has informed me she may have a couple of	13		regulations, from time to time you'll see a
14	questions, maybe one or two, or perhaps	14		reference to size and complexity. Actually,
15	they've already been taken care of. I'll	15		Lucille, if you could bring up that 7.05 rule
16	leave that to her, but we don't have any	16	<u>,</u>	again, if you wouldn't mind, and I'll show you
17	further follow up.	17	,	an example of size and complexity, and they
18	COMMISSIONER:	18		make reference to it in the airline section
19	Q. You don't have any follow up, okay, then.	19	)	when we're talking about dispatch, and I'll
20	MR. FREEMAN:	20	)	have to see it before I can she's just
21	Q. No, thank you.	21		going to dig it up really quickly here, Part
22	COMMISSIONER:	22	2	7, Sub-Part 5, and go to 20, I think it is,
23	Q. What about you, Ms. Fagan?	23		operational control system. I think there's a
24	MR. MICHAEL STEPHENSON - RE-EXAMINATION MS. FAGAN	1: 24		reference to there someplace. Just pan down.
25	MS. FAGAN:	25		I thought there was one there. Sorry, forgive
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1	Q. There was one clarification, but beyond that	1		me. Yeah, go down to 20, I think it is, and
2	everything else that I thought needed to be	2	2	it referred to the difference between large
3	covered has been covered, and this is just a	3	;	and small 20. We've got dead air on here,
4	clarification point. Yesterday, Mr.	4	ļ	that's not good. We're almost there, yeah,
5	Stephenson, you had mentioned on a number	of 5	i	20. Go down a little further. Yeah, the
6	times towards the end of the day what you do	6	i i	expression, they use the word "complex
7	if it was a small operator or what you do	7		operations". We're on the screen, for the
8	versus a large operator.	8	5	viewers and television, I'm sure they can't
9	MR. STEPHENSON:	9	)	see this, so I'll read it. It says, "Means
10	A. Uh-hm.	10	)	operations where any two of the following
11	MS. FAGAN:	11		conditions exist; the air operator operates
12	Q. And I just wanted clarification as to what you	ı 12	2	more than six aeroplanes", so somebody has
13	would define or what you had meant as a sma	ıll 13		actually defined it for us, "having a
14	operator versus a large or versus not small?	14	ŀ	passenger seating configuration of 20 or more,
15	So when the parties are going back and perhap	ps 15		and a maximum gross take-off of 100,000 pounds
16	looking at the evidence or the transcript,	16	i	or more, and the air operator operates more
17	they would be able to put that in context?	17	,	than 18 flights". So we're talking about
	MR. STEPHENSON:	18		complexity and the air operator's operations
19	A. Okay, sure, and, yeah, you're right, I use	19	)	are mixed domestic. So that's complex.
20	terms, and they sort of come out of you. I	20		Anything less than that would be not complex.
21	have to tell you, through our entire industry			FAGAN:
22	the terms are sort of mixed, depending on what			. So when you were talking in your example
		23		when you referred to a small operator versus a
23	subject matter we're talking about. We do	25		
23 24 25	subject matter we're talking about. We do have aircraft that we refer to as large and small, it's a term we use, and it's based on	24		large operator STEPHENSON:

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1	A. Yes.	1	A.	That's right. I believe in the regs there's
2	MS. FAGAN:	2	2	probably a couple of other references to maybe
3	Q. Could we take that to be a complex	3	3	not that exact term "complex", but again kind
4	MR. STEPHENSON:	4	ŀ	of a line in the sand or a dividing line where
5	A. Yes, yes, it would, but in the context of m	ny É	5	they felt it was necessary to give a
6	discussion yesterday I was probably using	the e	ó	definition, and in this case, it's determining
7	expression loosely. I wasn't referring to a	a   7	7	whether you're going to be using one type or
8	regulation. When we do an assessment of	risk, 8	3	another type of dispatch, as an example. We
9	and I used a couple of examples, if it's a o		)	allow small air operators, that I describe
10	aircraft, one pilot owner, that would be a		)	earlier, to use a very simple airworthiness
11	simple operation, and it would find its place			manual I'm sorry, operating maintenance
12	in my inspection program based on that			manual that's no thicker than this, and we
13	Keeping in mind, you have to understand			allow them to do that for a one, two, I think,
14	I'll use Ontario, we've got two of three			or a three aircraft operation. In the bush,
15	hundred air operators. Most of them are cl			for example, we don't like them to have a book
16	to what I just described, very few of them			this big because, first of all, we know it's
17	larger or complex, and in that assessment			difficult for them to do it, and we know
18	risk we don't use a regulation to determin			they're probably not going to do it. As long
19	that. We simply use our team approach			as they got a good quality maintenance
20	where are the risks, where should we put			engineer who does good work, he follows the
21	resources today, tomorrow, this week, no			guidelines of this very simple manual. When a
22	year, or this year rather, or even next year.			company becomes more complex, we need more
23	We talk about it as a team, we do an			rigor around things like tracking more than
24	assessment of risk of the region, and we ap			one or two or three airplanes. When you get
25	our resources. In the more complex		,	into a fleet of 20 or 30 aircraft, you can
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1	organizations, in this case of Atlantic			imagine the complexity of keeping all of those
2	Canada, we would probably put our resources the likes of Courses and others, because the			aircraft serviceable, just administratively,
3	the likes of Cougar and others because the are complex, and they're in an environm	-		let alone physically doing the work, right.
4	· · ·			FAGAN:
5	that would require we believe would rec our constant attention in some form, and	-		I think that's the only that was the only area where I wanted a definition. Thank you,
6	might be simply awareness of them being			Mr. Stephenson.
7 8	and monitoring their operation even from			MI. Stephenson. MISSIONER:
0 9	locations that are not necessarily on site.			Okay, thank you. I just have one thing I want
9 10	We all do continuous monitoring, yet o	-		to be sure of.
10	inspection program will be built around th			STEPHENSON:
12	perhaps in a different way than the small			Sure.
12	single engine single aircraft operator. So			IMISSIONER:
13	that's what I meant, I think, in that	12		Mr. Stephenson, when an accident occurs or
15	particular context.	15		something that goes to the Transportation
	MS. FAGAN:	16		Safety Board, which is usually an accident
17	Q. So in your risk assessment, you would			STEPHENSON:
18	necessarily follow purely look at this	18		Right.
19	definition?			MISSIONER:
	MR. STEPHENSON:	20		You box up everything connected with that
21	A. No.	21		operator, I presume, do you?
22	MS. FAGAN:			STEPHENSON:
23	Q. You'd look beyond that in determining wh	nether 23	6 A.	That's correct, and if you recall, I said if
	or not it would warrant more attention?	24		it was a lot of books if it's a very small
24	of not it would warrant more attention:	2-		

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1 and photocopy what they need because it m	ay be 1 come back and obviously grab it from us again,
2 a simple file, right.	2 if they wish, it's certainly within their
3 COMMISSIONER:	3 purview to do that.
4 Q. Yes, I see. So, all right, you one way or	4 COMMISSIONER:
5 another you send everything?	5 Q. They use whatever they wish to use?
6 MR. STEPHENSON:	6 MR. STEPHENSON:
7 A. That's correct.	7 A. That's correct.
8 COMMISSIONER:	8 COMMISSIONER:
9 Q. To the Transportation Safety Board. You de	- · ·
10 make, I take it, any comment to the effect	
11 that this may be useful?	11 A. That's correct, and that's from our
12 MR. STEPHENSON:	12 perspective, they also have access to other
13 A. No.	13 things. They could probably go to the C-
14 COMMISSIONER:	14 NLOPB.
Q. Or that may be useful.	15 COMMISSIONER:
16 MR. STEPHENSON:	16 Q. Oh, I'm sure, yes.
17 A. No, no.	17 MR. STEPHENSON:
18 COMMISSIONER:	18 A. They can go anywhere because the Act allows
Q. You just send the whole thing?	19 them to do that.
20 MR. STEPHENSON:	20 COMMISSIONER:
A. Yes, and you heard me say, we could bec	· · ·
22 part of subject of the investigation if the	22 that's how it works?
23 Transportation Safety Board decided that th	
24 would be relevant to their investigation.	24 A. That's correct.
25 COMMISSIONER:	25 COMMISSIONER:
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1 Q. So they then have complete freedom outsid	· · ·
2 your department to investigate, and use	2 MR. STEPHENSON:
3 whatever they may or may not wish to use?	3 A. Other than they interview us.
4 MR. STEPHENSON:	4 COMMISSIONER:
5 A. That's correct.	5 Q. I see.
6 COMMISSIONER:	6 MR. STEPHENSON:
<ul><li>7 Q. And in the end when their work is finished</li><li>8 they send it back to you?</li></ul>	
<ul><li>8 they send it back to you?</li><li>9 MR. STEPHENSON:</li></ul>	8 COMMISSIONER:
	9 Q. Yeah.
A. Yes, they send it well, not necessarily when it's done, and just for clarity, they ma	10 MR. STEPHENSON:
11 when it's done, and just for clarity, they ma 12 send it ahead send it all back to us before	y 11 A. We are data, and our paper is data as well. 12 COMMISSIONER:
<ul><li>their actual report is out.</li><li>COMMISSIONER:</li></ul>	<ul> <li>Q. Okay, then, thank you very much, Mr.</li> <li>Stephenson. Before we take a break, I</li> </ul>
14 COMMISSIONER: 15 Q. Oh, yes, I see.	14 Stephenson. Before we take a break, 1 15 ROIL, Q.C.:
15 Q. Oli, yes, i see. 16 MR. STEPHENSON:	16 Q. Actually, Mr. Commissioner, the parties and
A. But at some point in time during that perio	
they'll return or working copies to us.	1 anticipated that issues might come up from
19 COMMISSIONER:	19 time to time, and just to, I guess, show how
20 Q. Yeah.	20 this might work, and perhaps this might be a
20 Q. Tean. 21 MR. STEPHENSON:	20 unis might work, and perhaps unis might be a 21 legitimate issue, I wonder whether I wouldn't
22 A. They'll have taken what they need, and 2	
22 A. They in have taken what they need, and 23 suspect they take copies of more than what	
	-
flexibility. That doesn't mean they can't	25Transport Canada might advance transportation

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<ol> <li>safety in the offshore. That's not to say</li> <li>that that becomes a big issue or a sma</li> <li>issue, but I think that based on some of the</li> <li>questioning from some of the counsel too</li> <li>could see that as an opportunity that mig</li> <li>worthy of additional</li> <li>COMMISSIONER:</li> <li>Q. Yes, I thought it might come up later in</li> <li>process because obviously there is an int</li> <li>here, by some counsel, at any rate.</li> </ol>	Page 105y1all2We, theall3the3the3day, I4hearing hearght be5Tara Place,6Newfoundla7to the best ofthe8apparatus.terest9Dated at St.1027th day of	Page 107 ERTIFICATE undersigned, do hereby certify that ag is a true and correct transcript of a rd on the 27th day of October, 2009 at 31 Peet Street, Suite 213, St. John's and and Labrador and was transcribed by us of our ability by means of a sound John's, NL this October, 2009
<ul> <li>11 ROIL, Q.C.:</li> <li>12 Q. Yeah, and, you know, as I say, I want</li> <li>13 encourage counsel when they by my st</li> <li>14 up here now, the issues that we look at ca</li> <li>15 raised by anybody.</li> <li>16 COMMISSIONER:</li> <li>17 Q. Oh, yes.</li> <li>18 ROIL, Q.C.:</li> <li>19 Q. And so I need people to be comfortable</li> <li>20 the standing up and raising the issue. At</li> <li>21 end of the day, obviously, if you have 3</li> <li>22 issues, you're going to have to make s</li> <li>23 critical decisions.</li> </ul>	tanding 13 Judy Moss an be 14 Discoveries e with the 300	ey Unlimited Inc. Unlimited Inc.
24 COMMISSIONER: 25 Q. Uh-hm.	Page 106	
<ul> <li>1 ROIL, Q.C.:</li> <li>Q. But I don't want to have people wait for simply counsel from the Inquiry, or for y raise the issue. It is the responsibility that we all have in this collaborative effor that we're</li> <li>7 COMMISSIONER:</li> <li>Q. Yes, that's a very good point. Issues are there for anyone to grasp and put forward if any counsel if they feel that they should be considered, and that's part of the process throughout.</li> <li>13 Okay, then the other thing is, could counsel stay behind for a few minutes.</li> <li>15 There's an information or an IT problem which our Inquiry counsel would like to raise with you, purely a practical matter, doesn't involve you, Mr.</li> <li>19 Stephenson, or but a brief meeting.</li> <li>20 Okay, we'll adjourn now until tomorrow morning at 9:30.</li> </ul>	you to ort	

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